CITY OF CONCORD PLANNING & ZONING COMMISSION Meeting Agenda Tuesday, June 20, 2023 at 6:00 PM City Hall Council Chambers - 35 Cabarrus Avenue West

- I. CALL TO ORDER Chair
- II. CHANGES TO THE AGENDA
- **III.** <u>APPROVAL OF THE MINUTES</u> *Motion, second, and vote needed.*
- IV. OLD BUSINESS
- V. <u>NEW BUSINESS</u>

1. Z-08-23 (Legislative Hearing)

Water and Sewer Authority of Cabarrus County has submitted a Zoning Map Amendment application for +/- 278.58 acres of property located at 6400 Breezy Ln from Cabarrus County LDR (Low Density Residential) to City of Concord O-I (Office Institutional). Various PINs.

- a. Open Public Hearing by Motion *Motion, second, and vote needed.*
- b. Staff Presentation
- c. Staff Recommendation
- d. Applicant's/Proponent's Testimony
- e. Opponent's Testimony
- f. Close Public Hearing by Motion *Motion, second, and vote needed.*
- g. Approve Statement of Consistency by Motion *Motion, second, and vote needed.*
- h. Approve/Deny Zoning Amendment with Conditions by Motion *Motion, second, and vote needed.*

2. Z(CD)-07-22 (Legislative Hearing)

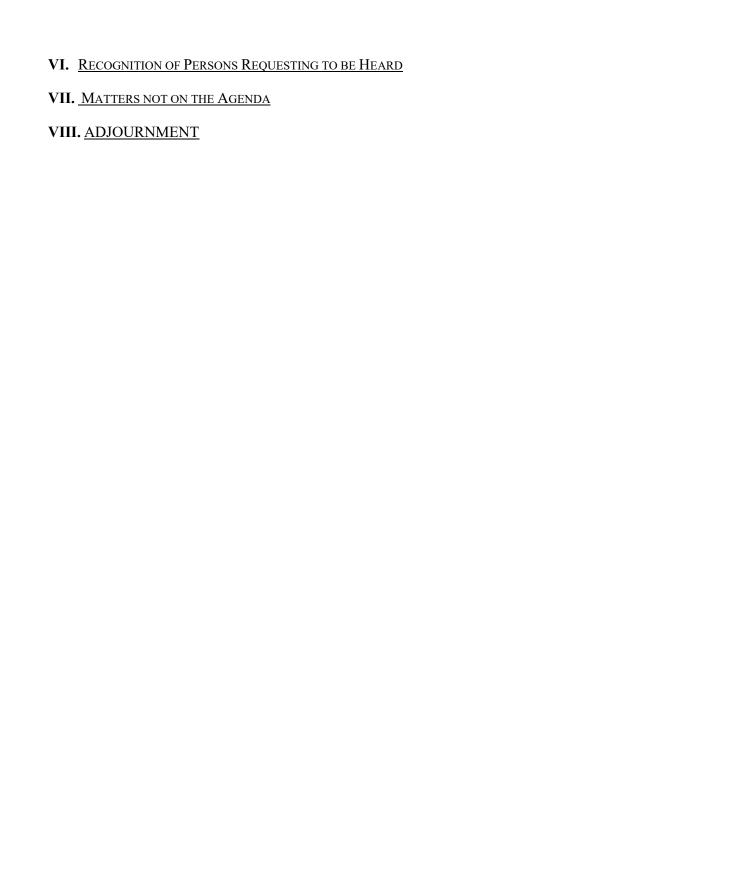
Zach Priester has submitted a Zoning Map Amendment application for +/- 5.1 acres of property located at 363 Church St N from C-2 (General Commercial) to PUD (Planned Unit Development District). PIN 5621-51-8365.

- a. Open Public Hearing by Motion Motion, second, and vote needed.
- b. Staff Presentation
- c. Staff Recommendation
- d. Applicant's/Proponent's Testimony
- e. Opponent's Testimony
- f. Close Public Hearing by Motion *Motion, second, and vote needed.*
- g. Approve Statement of Consistency by Motion *Motion*, second, and vote needed.
- h. Approve/Deny Zoning Map Amendment by Motion *Motion, second, and vote needed.*

3. Z(CD)-04-23 (Legislative Hearing)

WeBuild Concord has submitted a Zoning Map Amendment application for +/- .83 acres of property located at 114 Kerr St NW from RC (Residential Compact) to PUD (Planned Unit Development District). PIN 5620-57-9483.

- a. Open Public Hearing by Motion *Motion*, *second*, *and vote needed*.
- b. Staff Presentation
- c. Staff Recommendation
- d. Applicant's/Proponent's Testimony
- e. Opponent's Testimony
- f. Close Public Hearing by Motion *Motion, second, and vote needed.*
- g. Approve Statement of Consistency by Motion Motion, second, and vote needed.
- h. Approve/Deny Zoning Map Amendment by Motion *Motion, second, and vote needed.*





Planning and Zoning Commission



DATE: June 20, 2023

REZONING CASE #: Z-08-23

ACCELA: CN-RZZ-2022-00005

DESCRIPTION: Zoning Map Amendment

Cabarrus County LDR (Low Density Residential) to City of

Concord O-I (Office Institutional)

APPLICANT/OWNER: Water and Sewer Authority of Cabarrus County

LOCATION: 6400 Breezy Ln.

PIN#s: 5547-06-4548, 5537-98-3213, 5537-98-7403, 5537-98-2315,

5537-99-6094, 5537-88-5456, 5547-17-5193, 5537-98-1655,

5547-17-5388.

AREA: +/- 278.58 acres

ZONING: Unzoned – formerly Cabarrus County LDR (Low Desnsity

Residential)

PREPARED BY: Autumn C. James, Planning and Development Manager

Note: Because this rezoning request pertains to a recently annexed property, a City zoning classification must be adopted.

BACKGROUND

The subject property consists of nine (9) parcels comprising approximately 278.58 acres situated between U.S. Hwy. 601 S. and Flowes Store Rd. These parcels were previously zoned Cabarrus County Low Density Residential (LDR) and were annexed into the City of Concord on May 11, 2023. This property is the Rocky River Wastewater Treatment Plant, and its' use will remain the same.

HISTORY

The property was acquired by the Water and Sewer Authority of Cabarrus County by deed recorded in Cabarrus County Register of Deeds Book 01351 Page 213 as recorded on December 27, 1994. The property was annexed into the City of Concord on May 11, 2023.

Because this rezoning request pertains to a recently annexed property, a City zoning classification must be adopted. Should the Planning and Zoning Commission decide to deny the rezoning request, an alternative zoning designation must be applied considering Land Use Plan consistency.

Planning and Zoning Commission Case # Z-08-23

SUMMARY OF REQUEST

The applicant is requesting to zone the subject property to City of Concord O-I (Office Institutional). The subject property is the site of the Rocky River Wastewater Treatment Plant, which has been in operation since 1978. The property's County zoning of LDR necessitates a Special Use Permit for additions to and modifications of the property. The CDO permits waste treatment plants as a major utility, which is permissible by right in all zoning disricts.

WSACC staff consulted early in the process with City staff as to the most consistent zoning classification. As the 2030 Land Use Plan designates the property as Civic/Institutional, Office-Institutional (O-I) has been recommended. O-I zoning permits a wide variety of governmental offices and services and permits residences (single-family detached and attached and multi-family) only as accessory to a principal use such as a church or a school.

Existing Zoning and Land Uses (Subject Parcel)					
Current Zoning of Subject Property	Zoning Within 500 Feet		Land Uses(s) of Subject Property	Land Uses within 500 Feet	
Unzoned	North	Cabarrus County LDR	Rocky River Wastewater Treatment Plant	North	Residential or Vacant
(formerly Cabarrus	South	Cabarrus County AO		South	Agricultural or Vacant
County Low Density Residential	East	Cabarrus County AO		East	Agricultural or Vacant
(LDR))	West	Cabarrus County LDR		West	Residential or Vacant

COMPLIANCE WITH 2030 LAND USE PLAN

The 2030 Land Use Plan (LUP) designates the subject property as "Civic/Institutional" for which O-I (Office Institutional) is listed as a corresponding zoning district.

From the 2030 Land Use Plan – "Civic/Institutional" (CI)

Uses in this future land use category include public facilities, public and provate schools, places of worship, cemeteries and other community gathering facilities.

Policy Guidance:

Objective 5.2: Provide adequate water resoruces and wastewater treatment capacity to serve the needs to f the citizens of Concord both now and in the future.

• Provide for adequate insfrastructure and services for residents and businesses.

SUGGESTED STATEMENT OF CONSISTENCY

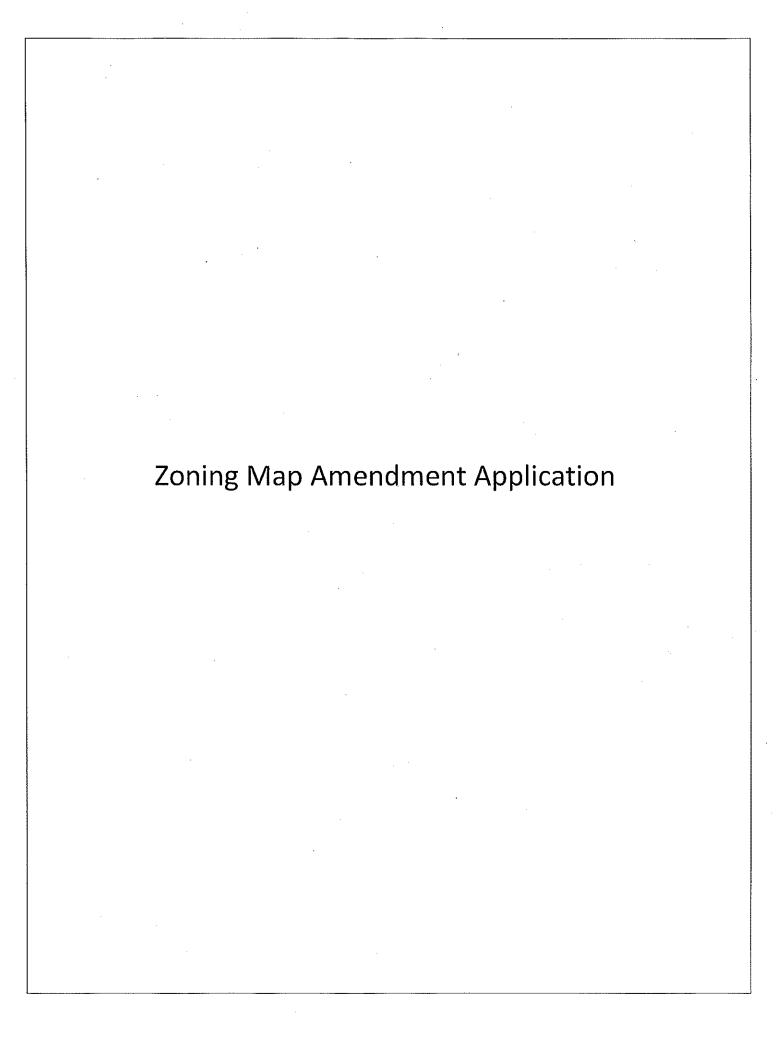
- The subject property is approximately +/- 278.58 acres acres and currently unzoned.
- The subject property was annexed into the City of Concord on May 11, 2023.
- The proposed zoning is consistent with the 2030 Land Use Plan (LUP) as O-I (Office Institutional) is a corresponding zoning classification to the Civic/Institutional Land Use Category.
- The zoning amendment is reasonable and in the public interest as it is consistent with the existing zoning surrounding the subject property and the adjacent residential uses.

SUGGESTED RECOMMENDATION AND CONDITIONS

The staff finds the zoning map amendment consistent 2030 Land Use Plan and staff has no objections to the petition.

PROCEDURAL CONSIDERATIONS

This particular case is a rezoning, which under the CDO, is legislative in nature. Legislative hearings do not require the swearing or affirming of witnesses prior to testimony at the public hearing. As the request is not a Conditional District no conditions may be applied.





(Please type or print)

Applicant Name, Address, Telephone Number and ema	iil address:
Water and Sewer Authority of Cabarrus County 232 Davidson Highway Concord, NC 28027 704-786-1783 t.hahn@wsacc.org	
Owner Name, Address, Telephone Number:	
Michael Wilson, Water and Sewer Authority of Cabarrus County 232 Davidson Highway Concord, NC 28027 704-786-1783	
Project Location/Address: 6400 Breezy Lane, Co	ncord, NC 28025
	6537983213, 6537982315, 6537885456,6537981655,5547176388,6547176103
Area of Subject Property (acres or square feet): 278.5	81 Acres
Lot Width: Approx. 3,900 feet Lot Depth: Appro	ox. 3,100 feet
Current Zoning Classification: Low-Density Reside	ential (Cabarrus County)
Proposed Zoning Classification: O-I (Office-Institut	
Existing Land Use: Wastewater Treatment Plant	· · · · · · · · · · · · · · · · · · ·
Future Land Use Designation: Civic-Institutional	
Surrounding Land Use: North Residential	South Agricultural
East Residential	West Agricultural / Residential
Reason for request:	
Zoning map amendment is needed in connection with r	equested annexation into City of Concord
Has a pre-application meeting been held with a staff me	ember? X Yes No
Staff member signature:	Date:



Certification

I hereby acknowledge and say that the information contained herein and herewith is true, and that this application shall not be scheduled for official consideration until all of the required contents are submitted in proper form to the City of Concord Development Services Department.

Date: 3/13/23

Applicant Signature:

Property Owner of Agent of the Property Owner Signature:



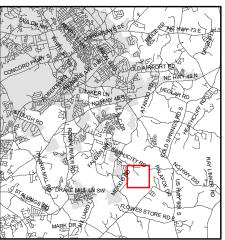


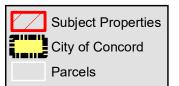
Z-08-23 AERIAL

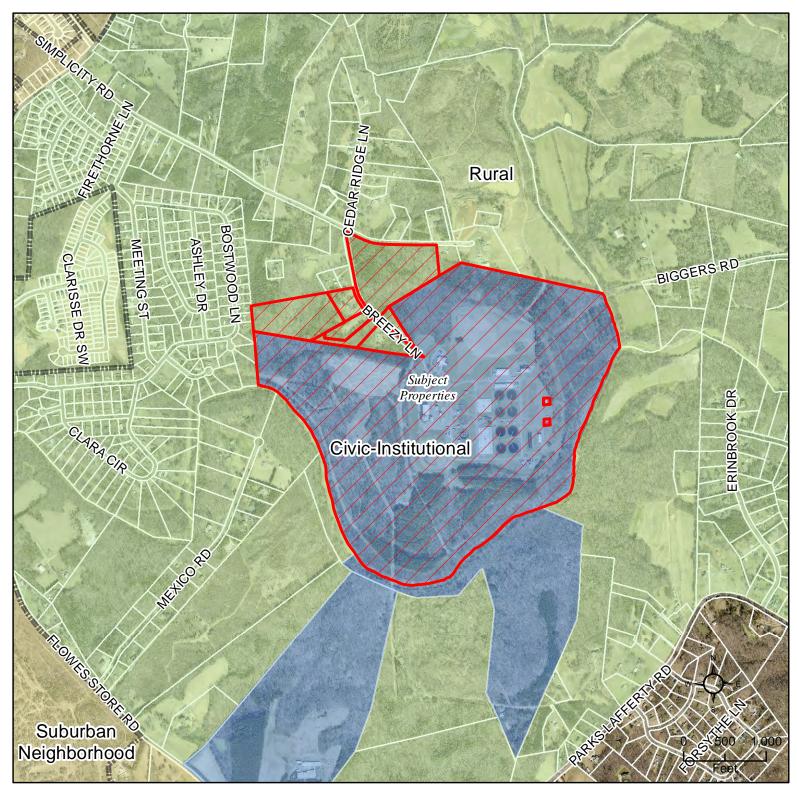
Rezoning application
County LDR (Low Density
Residential)
O-I (Office-Institutional)

6400 Breezy Ln

PINs: 5537-98-2315, 5537-98-7403, 5537-99-6094, 5537-88-5456, 5537-98-1655, 5537-98-3213, 5547-17-5193, 5547-17-5388, 5547-06-4548







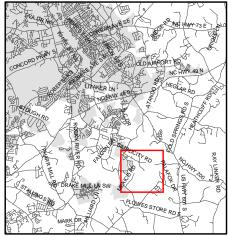


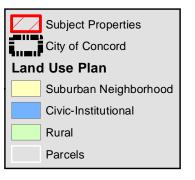
Z-08-23 LAND USE PLAN

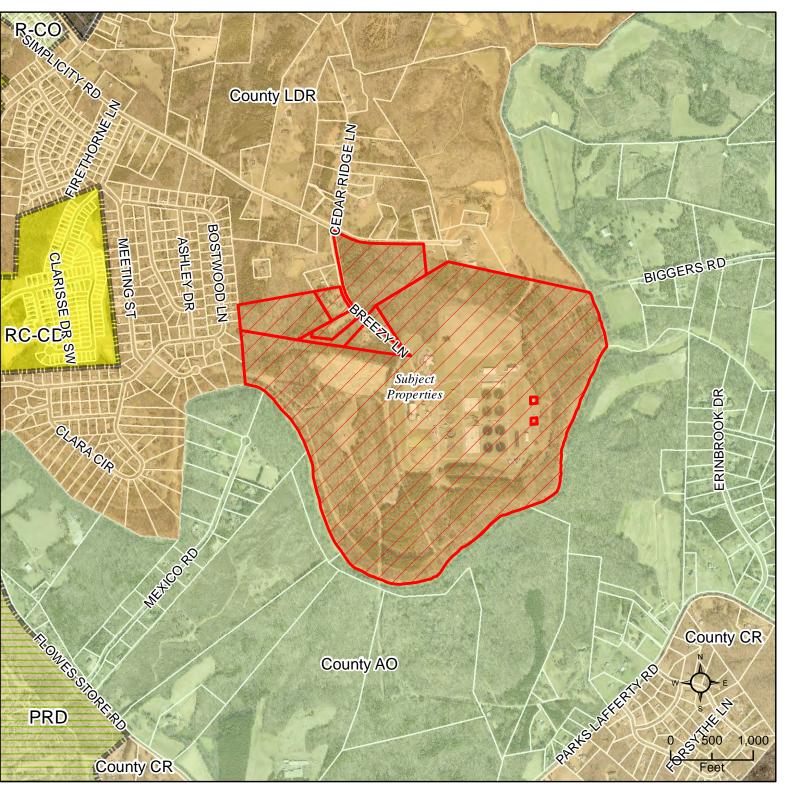
Rezoning application County LDR (Low Density Residential) O-I (Office-Institutional)

6400 Breezy Ln

PINs: 5537-98-2315, 5537-98-7403, 5537-99-6094, 5537-88-5456, 5537-98-1655, 5537-98-3213, 5547-17-5193, 5547-17-5388, 5547-06-4548







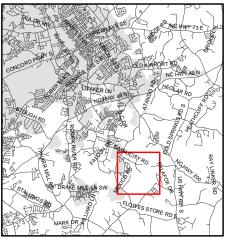


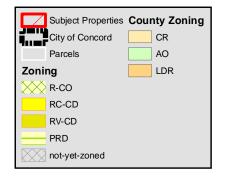
Z-08-23 ZONING

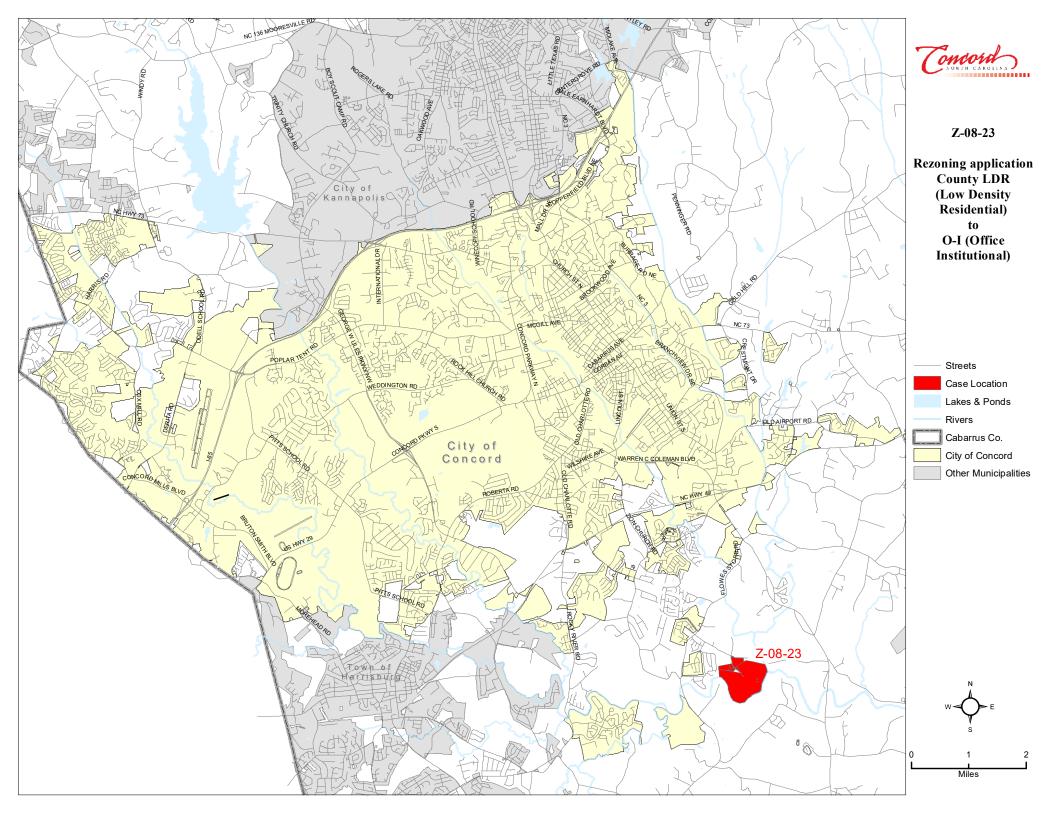
Rezoning application County LDR (Low Density Residential) O-I (Office-Institutional)

6400 Breezy Ln

PINs: 5537-98-2315, 5537-98-7403, 5537-99-6094, 5537-88-5456, 5537-98-1655, 5537-98-3213, 5547-17-5193, 5547-17-5388, 5547-06-4548











DATE: June 20, 2023

DESCRIPTION: Zoning Map Amendment from C-2 (General

Commercial) to PUD (Planned Unit Development)

CASE NUMBER: Z (CD)-07-22

ACCELA#: CN-RZC-2023-00005

APPLICANTS Zach Priester, Creamery Concord LLC

LOCATION: 363 Church Street (west side of Church Street and north side

of Peachtree Ave. NW)

PARCEL PIN: PINs 5621-51-8365

AREA: 5.1 Acres +/-

ZONING: General Commercial (C-2)

REPORT PREPARED BY: Kevin E. Ashley, AICP Deputy Planning Director

BACKGROUND

The subject property is located on the west side of Church Street, North and on the north side of Peachtree Avenue, NW. The property consists of approximately 230 feet of frontage along Church Street and approximately 580 feet of total frontage on Peachtree Avenue. The property also has secondary frontage along Spring Street, NW.

The subject property is also within the "Downtown Character Area" where "Downtown is the heart of Concord, having the greatest concentration of historic and cultural resources and being one the densest areas in terms of populations and small businesses. Downtown is projected to be an important growth area over the next few decades, serving in function as a major activity center." In that regard, the following points should be considered for future development proposals within this character area:

- Take additional steps to ensure the continued success of efforts to revitalize downtown.
- Decide how much of the City's projected growth could (or should) be absorbed to support the long-term vitality of downtown without compromising the core's integrity and identity.
- Complete the array of housing, infrastructure, service and recreation needed to solidify the identity and competitive position of downtown as a daytime and nighttime activity

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center.

- Add to the inventory of assets such as new public art, wayfinding, the Downtown Greenway Loop, bike lanes and improved transit service which already have helped increase the attractiveness of downtown.
- Step up efforts to protect and enhance the historic and cultural resources that make downtown the "heart and soul" of Concord.
- Step up the completion of multimodal infrastructure, particularly sidewalks and bike lanes, linking the in-town neighborhoods to the historic core over the next decade.
- Continue implementing relevant strategies of the Center City Master Plan for the corridors and neighborhoods along Church Street, Cabarrus Avenue and Corban Avenue.
 - Create incentives to encourage compatible-character development in underutilized areas along Church Street, Cabarrus Avenue and Corban Avenue.
 - Ensure that community amenities, public facilities and services are equitably distributed within walking distance of everyone in the neighborhoods.

HISTORY

The subject property was previously zoned Heavy Industrial (I-2) and was the site of the former Cabarrus Creamery ice cream factory. In 2004, the property was rezoned General Commercial (C-2). Cabarrus County tax records indicate that the buildings were constructed in 1940 with major renovations thereafter. Tax records indicate that the commercial structures encompass approximately 27,600 square feet of floor area.

SUMMARY OF REQUEST

The developer proposes rezoning to Planning Unit Development (PUD), principally for the construction of 27 multifamily townhomes (note that the units are not indicated as being on individual lots, therefore they are considered multifamily for zoning purposes but may be referred to as townhomes throughout the report). The PUD rezoning also proposes to integrate the existing C-2 zoned commercial structures into the development.

According to the CDO, PUDs (Planned Unit Developments) and are intended to provide for the orderly development of land with a mix of land uses and intensities. PUD zoning is intended to permit innovation and flexibility in the design, construction, and processing of mixed-use developments in exchange for the developer providing enhanced design elements that exceed CDO requirements. While the conventional zoning districts and the requirement of those districts set forth in the CDO are reasonable in most cases, there are parcels of land that are more appropriate to be developed with a mixed-use zoning district. Furthermore, there may be circumstances in which it is in the community's best interests to allow unique and/or creative designs and techniques that:

- Promote the most appropriate use of the parcel,
- Allow diversification of use,
- Facilitate the adequate and economical provision of streets, parks, open space, schools, storm drainage and sewer and water facilities,
- Incorporate transit access, amenities and/or connectivity,

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- Preserve and utilize open space, tree cover, topography and significant natural features,
- Offer recreational opportunities close to the residential uses,
- Create physically integrated and interconnected neighborhoods that provide safe crossaccess for vehicles, bicycles and pedestrians, and,
- Enhance neighborhood appearance/design.

To summarize, a Planned Unit Development (PUD) should result in a higher quality development with superior design elements that benefit the community over traditional development within a base zoning district.

In February of 2021, the City adopted revised PUD standards to provide additional requirements in order to qualify as a PUD. These requirements include but are not limited to: Phasing delineation, commitment to non-residential use in the first phase, Type "D" Landscape Buffer, increased percentage of open space for active, usable open space, tree save, and Low Impact Development (LID). These additional standards were added after finding that many PUDs were being approved, only to later request a reduction in commercial areas, or usable open space, or reduction the quality of the elevations thus "watering down" the original approval. By providing more specific requirements for PUDs, greater commitment from the applicant is required upfront to comply with these additional standards, ensuring that the project is well planned and can be executed as agreed upon during the rezoning process.

PUD zoning requires that the proposal meet design principles as specified in Section 9.1.9. These standards include

- A. When Thirty (30) or more residential units are proposed, the project shall include a variety of housing stock that serves a range of incomes and age groups. Examples may include attached and detached single family, multifamily and dwelling units above commercial. The variety may include differing sizes of the same housing type, such as a mixture of larger and smaller lot sizes to accommodate a variety of single-family home designs.
- B. Uses are compact and well-integrated as opposed to widely separated and buffered.
- C. The project is well integrated into established adjacent areas relative to existing development standards, scale and use, with compatibility being achieved through effective architectural design and site planning.
- D. Open space is a significant element of the project's design. These open spaces shall include active and passive open space with an emphasis on accessible trails and connections to both existing and proposed greenways. The City's Open Space and Connectivity Analysis (OSCA) and other adopted plans shall be consulted for further guidance. All open space shall be specifically labeled and defined on the submitted site plan to include uses and aesthetic design. Additionally, all open spaces shall be accessible by a street, sidewalk, greenway or trail. While environmentally sensitive areas (floodplains, wetlands, etc.) may be within the minimum open space, at least 50% of the open space shall be upland area (non-environmentally sensitive). At least twenty-five percent (25%) of the overall gross land area of the site shall be designated as open space and thirty percent (30%) of the required open space on the site shall consist of active open space, except that this requirement may be modified in the event that the applicant demonstrates that the project is "infill" and is located adjacent to a sidewalk or trail network and is within walkable distance of active

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- open space. Areas designated as "tree save" pursuant to Article 10 shall be considered active open space for the purposes of this section.
- E. The proposed development includes a variety of interconnected street types that are accessible to pedestrian, bicycle and automobile, and residential and non-residential areas shall be connected for both vehicles and pedestrians. The street pattern shall be designed in such a way as to encourage walking and to reduce the number and length of automobile trips. Bicycle lanes shall be provided along at least seventy percent (70%) of all collector streets.
- F. Enhanced design elements may include, but are not limited to
 - a. Increased open space and unique open space designs;
 - b. preservation of heritage trees and significant native tree canopy;
 - c. establishment of habitat preservation measures and/or wildlife sanctuary areas; and
 - d. use of native plants and pollinator gardens within the site.

 See Sections 9.3 and 9.4 for enhanced design elements that may be utilized in PUD zoning districts.
- G. The project includes building types that delineate the streets and civic/nonresidential areas to minimize the visibility of parking lots. See Sections 9.3 and 9.4 for designs that accomplish this principle.
- H. Grading and clearing shall be minimized to the extent possible and the natural topography should be integrated into the site design and amenities.
- I. Low Impact Development (LID) stormwater facilities shall be used and integrated into the development. At least twenty five percent (25%) of the stormwater generated by the development shall be addressed by LID measures as specified in Section 9.11. When larger, stand-alone stormwater ponds and basins are proposed, they shall be designed and constructed as amenities.
- *J.* The proposed development shall provide for both current and future transit needs.

The proposed development appears to be compliant with these design principles. The proposed dwelling units, particularly those along Peachtree Avenue, are architecturally compatible with the established single-family homes in the surrounding neighborhood. Enhanced design elements include increased open space, a pedestrian trail, a dog park, community garden, tree and habitat preservation and a commitment to working with the City on the use of native plant/pollinators. Use of LID measures will be explored during technical site plan approval. Bus access is provided along Church Street near the commercial part of the development.

As previously discussed, the proposed PUD consists of approximately 5.1 acres, with a commercial component of 1.6 acres and a residential component of 3.5 acres. Cabarrus County owns an adjacent parcel which was part of the Creamery redevelopment. Additionally, Sherwin Williams has a paint store on the corner of Church Street and Saint Mary Avenue which was also part of the redevelopment. Neither of these parcels are included within the zoning petition, but cross-access exists between all parcels.

Commercial

The PUD standards require at least two distinct land use types, with a minimum of fifteen (15) percent of the land area/nonresidential square footage to be built within the first phase of the development. The site plan indicates that the existing commercial component will comprise 1.6 acres and 13,200 square feet of ground floor building area, which equates to approximately 31.3% of the land area and approximately 40% of the floor area of the total development. The commercial

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area was established in the mid-2000s and therefore meets the requirement of having a minimum amount of nonresidential development within the initial phase.

The commercial development includes retail and office mixture within one multi-story structure. The developer proposed allowable uses within the commercial area to be those permitted within the B-1 (Neighborhood Commercial/Office) and C-1 (Light Commercial and Office) zoning districts, excluding:

- 1. Adult entertainment establishments
- 2. Automobile repair, major
- 3. Automobile wash (car wash), including detailing service
- 4. Vehicle sales, lease, rental, including boat, RV and storage buildings
- 5. Pawnshops
- 6. Bail bonding
- 7. Restaurant, carryout, delivery, no seating
- 8. Restaurant, fast food, drive thru, drive in

This proposal would allow a variety of office and specialty retail uses, consistent with the property's historical uses.

Multifamily Townhomes

The applicant has also proposed a total of 27 townhomes within four sets of buildings. The proposed density is 5.3 dwelling units per acre, whereas the MUAC designation would allow up to thirty (30) units per acre.

The twelve townhomes along Peachtree Avenue will be placed at a 20-foot setback with a level 3 street yard. Parking will be provided within the interior of the development. The developer has submitted elevations with the application

- Courtyards are proposed for the rear yards of each unit. The courtyards will be enclosed by a 3.5-foot-tall decorative brick wall with gates for each individual unit. The wall also includes brick pillars at the corners and at the gate entries. The walls are proposed to wrap the end units, extending from front to back of the structure.
- The front elevation of the structures are proposed to be oriented to the interior of the site. Exterior materials are either brick or hardie-plank vertical board and batten siding. The materials will be alternated in order to create a distinction between the units, but the units with the board and batten siding will have brick at the base of the unit.
- Decorative roof vents are proposed for each unit.
- Windows are proposed to be aluminum clad and vinyl will be limited to soffits, fascia and the wraps for the porch posts.
- Porches with overhangs are proposed for both front and back of the units.
- Materials for the units along Peachtree Avenue are proposed to be hardie board lap siding. Proposed elevations of the structures are included with the staff report (sheets A-9 and A-10 dated 6/12/23).

Open Space

The site plan illustrates proposed open space for the site being centralized on the property, generally concentrated on the southwestern portion of the property between the last set of townhomes and Spring Street. The open space also encompasses the storm water facility for the site. The open

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space connects to a sidewalk which leads through landscape islands within the parking area, connecting to the commercial area along Church Street., allowing pedestrian traffic to travel between Spring and Church Streets. Proposed open space consists of 49% of the overall site area, where the minimum requirement of PUD zoning is 25%. Improvements within the open space include a community garden, a dog park and a walking trail. Environmentally sensitive areas, consisting of a stream buffer, near the Spring Street frontage, comprises approximately 0.20 acres.

Connectivity

The current plan provides vehicular and pedestrian connectivity internally to the development, as well as to the Cabarrus County Board of Elections property to the north. The two properties are subject to a shared access and parking agreement and two access points exist with the County property. These connections would allow vehicular cross access from both Peachtree and Saint Mary Avenues. Vehicular connectivity is also proposed between the townhome units and the commercial part of the PUD. Pedestrian connectivity within the site would conceivably allow traffic between Church and Spring Streets, via the trail system and the sidewalks. Sidewalks are proposed along Peachtree Avenue and in the front of all units.

Deviations from Standards

One deviation from standard is proposed. PUD zoning requires a minimum 25-foot-wide buffer around the perimeter of the development, except the buffer may be modified if the project is an infill project, is within a Mixed-Use Activity center or a Village Center as indicated in the 2030 Land Use Plan. The subject property is an infill project, and also lies within a Mixed-Use Activity Center. A 20' type C buffer is proposed along most of the property, except for an 8-foot-wide street yard along Peachtree Avenue.

Enhancements above Standard Zoning Districts

<u>Tree save:</u> In 2021, the CDO was amended to require tree save areas for residential developments with thirty or more dwelling units. Whereas the proposed development does not meet that minimum criteria to require tree save, the developer is proposing tree save and habitat preservation area in the southwest portion of the site between the stormwater facility and Spring Street. This area consists of 1.05 acres and is included within the 2.50 acres of proposed open space.

<u>Pollinator plants:</u> the developer has agreed to work with City staff to utilize native pollinator plants within the development, as feasible. This proposal furthers the "Mayor's Monarch Pledge" which commits the staff to "engage with developers, planners, and landscape architects to identify opportunities to create monarch habitat."

<u>Increased Open Space:</u> the proposed development provides 40% open space at approximately two times the required amount of 25%. Proposed within the open space is a dog park, a community garden, and a trail connecting the development to Spring Street.

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Land Use

Existing Zoning and Land Uses					
Zoning of Subject Property	Zoning Within 500 Feet		Land Uses(s) of Subject Property	Land Uses Within 500 Feet	
C-2 (General Commercial)	North	General Commercial (C-2), Heavy Industrial (I-2) Residential Village (RV), and Residential Compact (RC)		North	Commercial, Automobile Storage Yard, Single Family Residential
	East	General Commercial (C-2)	Commercial/	East	Single Family Residential, Commercial
	South	General Commercial (C-2 and Residential Village (RV)	Office and Vacant Land	South	Multifamily and Single Family Residential
	West	General Commercial (C-2), Heavy Industrial (I-2) Residential Village (RV), and Residential Compact (RC)		West	Commercial, Automobile Storage Yard, Single Family Residential

COMPLIANCE WITH 2030 LAND USE PLAN

The 2030 LUP designates the subject property as a "Mixed Use Activity Center" (MUAC) for which the PUD zoning classification is considered **appropriate**. The plan also classifies the property as part of the "Downtown Character Area," and specifically as part of "Mixed Use Center #11/Downtown Concord/MSD."

The plan states that a "large-scale mixed-use activity center may be surrounded by one or more neighborhoods that encourage active living, with a comprehensive and interconnected network of walkable streets. The plan also states that the intent is to "encourage the development of a mixture of complimentary uses that will function as an integrated center allowing for pedestrian connections between developments and uses."

Guidance specific to the Mixed-Use Activity Center specifies that the PUD (Planned Unit Development) is a corresponding zoning classification and advises that development should:

- Whenever possible, it is recommended that developers utilize one of the mixed-use zoning districts when developing in an area designated MUAC.
- The interconnectivity of the public realm (streets, walk/bike infrastructure) is an essential element of MUAC areas.

The following general land use challenges and opportunities in Section 5.2 relate to the proposed amendment.

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• Maintaining the community's character. Concord's premium quality of life continues to attract new residents. The resulting increases in housing demand, commercial development, industrial development, traffic congestion and new faces continue to change the community. Changes such as downtown revitalization, greenfield development and redevelopment of commercial and industrial sites have improved the quality of life in Concord. Residents want to ensure that future changes protect or enhance the quality of their neighborhoods and strengthen Concord's identity and sense of place.

The following goals, objectives and policy guidance relate to the proposed zoning amendment.

Goal 1: Maintain a sustainable balance of residential, commercial and industrial land uses.

Objective 1.6: Provide a diverse mix and range of housing options throughout the City that will accommodate the current and future needs of the citizens of Concord.

Policy Guidance for Objective 1.6:

• Housing Balance: Ensure that zoning allows for a mix of housing types at a variety of prices to meet the demands of existing and future residents.

Goal 2: Enhance mobility for all modes of transportation between the places where people live, work, shop and play (refer to Part 7 for additional policy guidance relating to mobility).

- Objective 2.1: Ensure that new development is designed to provide users with mobility choices, including driving, walking, bicycling and riding transit.
- Objective 2.2: Ensure that new development includes interconnected road systems and enhances connectivity to existing development where it safely enhances mobility.

Goal 4: Ensure compatibility between neighboring land uses

Objective 4.1: Use a combination of land use transitions, intensity gradients, buffering, and design to ensure that land use transitions are compatible.

Policy Guidance for Objectives 4.1:

- Land Use and Intensity Transitions: Zoning use and site development standards should promote a gradient in the type and intensity of uses. For instance, higher density residential development can provide a compatible transition between medium-density residences and neighborhood commercial centers.
- **Buffers:** Buffers should be used to screen uses and activities that may detract from the enjoyment of adjacent land uses. Where large buffers are not necessary, the landscape design should soften land use transitions;
- Building and Site Design Standards: Where land use transitions are necessary to support a walkable mix of uses or housing types, a variety of development standards should ensure that the location, scale, height and orientation of buildings and site improvements provide for compatible transitions.
- Parking and Access: Ensure that parking lots and driveways are designed and located to minimize impacts on lower-intensity neighboring uses.

Goal 6: Protect natural resources and retain open spaces for future generations (refer to Part 9 for additional policy guidance relating to natural resources).

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Objective 6.2: Protect the natural resource base of the City and surrounding areas through a combination of strategic acquisitions, open space preservation requirements within new development and incentives for private land preservation initiatives.

Policy Guidance for Objective 6.2:

- Open Space Mandates: Continue to require the preservation of open space within every new residential subdivision or develop a requirement for payments in lieu of open space preservation. Consideration for expanding requirement to include some non-residential uses.
- *Tree Preservation:* Encourage tree preservation in new development.

SUGGESTED STATEMENT OF CONSISTENCY

- The subject property is approximately 5.1 +/- acres and consists of an existing two-story commercial development and vacant land.
- The property was rezoned from Heavy Industrial (I-2) to General Commercial (C-2) in 2004.
- The proposed amendment is consistent with the 2030 Land Use Plan as the PUD (Planned Unit Development) zoning classification is considered corresponding to the Mixed-Use Activity Center land use category. The request provides a mix of existing commercial/office uses, attached residential dwellings, open space, connectivity, native pollinator plants and tree save areas in accordance with the PUD requirements. It also provides interconnectivity between existing and future development for both vehicles and pedestrians in accordance with LUP Goal 2. New pedestrian connectivity is provided between Spring Street and Church Street.
- The zoning amendment is reasonable and in the public interest as the petition proposes a
 mixture of attached residential integrated into an existing commercial area, along with
 common open space, tree preservation, and connectivity to surrounding neighborhoods.
 Furthermore, the development proposes amenities and site design elements in excess of the
 minimum CDO standards.

SUGGESTED RECOMMENDATION AND CONDITIONS

The staff finds the request consistent with the 2030 Land Use Plan and the requirements of the Concord Development Ordinance. The staff has no objections to the petition. Because this petition is a conditional district request, the Commission, should they decide to approve the request, may, according to Section 3.2.8.E of the CDO, suggest "reasonable additional conditions or augment those already provided with the petition, but only those conditions mutually agreed upon by the petitioner and the Commission or Council may be incorporated into the approval. Any such condition should relate to the relationship of the proposed use to surrounding property, proposed support facilities such as parking areas and driveways, pedestrian and vehicular circulation systems, screening and buffer areas, the timing of development, street and right-of-way improvements, water and sewer improvements, storm water drainage, the provision of open space and other matters that the Commission or Council may find appropriate."

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All applicable standards for rezoning site plan review appear to be satisfied. The Development Review Committee has no objections to the petition from a rezoning review standpoint.

The petitioner has consented to the following conditions:

- 1. Compliance with the "Peachtree Townhomes" site plan dated 4/20/22; and
- 2. Compliance with the architectural elevations as indicated on "Peachtree Townhomes", sheets A-9 and A-10, dated 6/12/2023; and
- 3. Technical site review and approval plan shall be required; and
- 4. Uses shall be limited to 27 multifamily units and commercial/office uses as B-1 (Neighborhood Commercial/Office) and C-1 (Light Commercial and Office) zoning districts, excluding:
 - Adult entertainment establishments
 - Automobile repair, major
 - Automobile wash (car wash), including detailing service
 - Vehicle sales, lease, rental, including boat, RV and storage buildings
 - Pawnshops
 - Bail bonding
 - Restaurant, carryout, delivery, no seating
 - Restaurant, fast food, drive thru, drive in
- 5. The project shall comply with all State and Federally mandated standards such as stormwater requirements, floodplain protection requirements, Building Code, minimum Fire Code requirements, North Carolina Department of Transportation (NCDOT) or City of Concord minimum safety standards; and
- 6. Twenty five percent (25%) of the stormwater generated from the site shall be managed with LID measures as indicated in section 9.11 in the development ordinance; and
- 7. Construction of a 3.5' tall brick wall at the rear of all units as illustrated on Sheets A-9 and A-10.
- 8. Commitment to work with City staff during technical plan approval to incorporate native and pollinator plants into the landscape design to the greatest extent feasible; and
- 9. Site design elements not specifically identified as a deviation shall adhere to applicable City standards.

PROCEDURAL CONSIDERATIONS

This particular case is a rezoning to a conditional district, which under the CDO, is "legislative" in nature. Legislative hearings DO NOT require the swearing or affirming of witnesses prior to testimony at the public hearing.

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APPLICATIONS NOT COMPLETED BY THE PUBLISHED APPLICATION DEADLINE WILL NOT BE CONSIDERED.

X	1.	Required Attachments / Submittals: Typed metes and bounds description of the property (or portion of property) in a Word document format.
×	2.	Cabarrus County Land Records printout of names and addresses of all immediately adjacent landowners, including any directly across the street.
X	3.	FOR CONDITIONAL DISTRICT APPLICATIONS ONLY, a plan drawn to scale (conditional district plan), and elevations if applicable submitted digitally.
	4.	If applicable, proof of a neighborhood meeting (signature page) or receipt from certified letters mailed to adjoining property owners if project increases density or intensity (See Section 3.2.3). Staff will provide further information on this requirement during the required pre-application meeting.
	5.	Money Received by Date: Check # Amount: \$ 800.00 (Conditional) or \$600 (Conventional) Cash: The application fee is nonrefundable.



(Please type or print)

Applicant Name, Address, Telephone Number and email address: Zach Vinester
905 Trade St NW Suite 102 Concord, NC 24027
(980) 322-4040, zach @fortiuscapital partners.com
Owner Name, Address, Telephone Number: Creamery Concord LLC,
Harris Morrison, 405 Trade St NW Suite 102 Concord, NC 2902
(940) 354-3700 harris @harris morrison. com
Project Location/Address: 363 Church & N. Concord NC 28025
P.I.N.: 1000000000000000000000000000000000000
Area of Subject Property (acres or square feet): 5.1 Ac
Lot Width: Lot Depth:
Current Zoning Classification:
Proposed Zoning Classification:
Existing Land Use: Commerces / Vacent
Future Land Use Designation: Mixed Use (Townhome addition)
Surrounding Land Use: North Residential South Commercial
East <u>Commercia</u>) West <u>Residential</u>
Reason for request: Rezone to allow for townhomes to be developed
behind the Old Creamery
Has a pre-application meeting been held with a staff member?
Staff member signature: Date:



THIS PAGE APPLICABLE TO CONDITIONAL DISTRICT REQUESTS ONLY

(Please type or print)

1. List the Use(s) Proposed in the Project:		
Town homey, Commercial		
		····
2. List the Condition(s) you are offering as part of	this project. Be specific with each	h description.
(You may attach other sheets of paper as neede		
Sidewalks, open space countyord	I, large natural area, in	7.11

		· · · · · · · · · · · · · · · · · · ·
I make this request for Conditional district zoning volum	ntarily. The uses and conditions desc	ribed above are
offered of my own free will. I understand and acknow	vledge that if the property in questic	n is rezoned as
requested to a Conditional District the property wil	ll be perpetually bound to the use	(s) specifically
authorized and subject to such conditions as are impos	ed, unless subsequently amended as	provided under
the City of Concord Development Ordinance (CDO).	All affected property owners (or ag	ents) must sign
the application.	*	
Signature of Applicant Date	Signature of Owner(s)	4/18/22
Signature of Applicant Date	Signature of Owner(s)	Date



Certification

I hereby acknowledge and say that the information contained herein and herewith is true, and that this application shall not be scheduled for official consideration until all of the required contents are submitted in proper form to the City of Concord Development Services Department.

Date: 4/13/22		
Applicant Signature: _	Jitmonum Tu	
Property Owner or Ag	gent of the Property Owner Signature:	
	Afmonin in	

SITE DEVELOPMENT DATA:

SITE:

TOTAL SITE AREA:

+/- 5.1 AC

TAXE PARCEL #:

12-016-0023.00

EXISTING ZONING:

C-2

PROPOSED ZONING:

PUD

PROPOSED USE:

ADDITION OF 27 TOWNHOMES TO THE REAR OF THE OLD

CREAMERY COMMERCAIL DEVELOPMENT.

PROPOSED DENSITY:

27 DU / 5.1 AC = 5.3 DU PER AC

PARKING RATION:

COMMERCAIL: EXISTING

RESIDENTAIL: 51 SPACES / 27 DU = 1.89 SPACES / DU

SETBACKS:

TOWNHOMES:

FRONT YARD:

15 FT

SIDE YARD:

10 FT

REAR YARD:

20 FT MIN

IMPERVIOUS AREA:

NET SITE AREA:

+/- 5.1 AC

NET RESIDENTAL AREA:

+/- 3.5 AC

NET COMMERCIAL AREA:

+/- 1.6 AC

RESIDENTIAL:

STRUCTURES + DRIVEWAYS:

+/- 17,270 SQ FT

STREETS + PARKING:

+/- 31,960 SQ FT

SIDEWALKS:

+/- 3,980 SQ FT

RESIDENTIAL TOTAL IMPERVIOUS AREA: +/- 1.2 AC (36% OF NET RES. AREA)

COMMERCIAL (EXISTING):

STRUCTURES + DRIVEWAYS:

+/- 13,200 SQ FT

STREETS + PARKING:

+/- 22,920 SQ FT

SIDEWALKS:

+/- 12,900 SQ FT

EXISTING COMMERCIAL TOTAL IMPERVIOUS AREA: +/- 1.1 AC (70% OF NET COM. AREA)

TOTAL IMPERVIOUS: +/- 2.3 AC (45% OF NET AREA)

PROJECT NARRATIVE: The site development plan concept for the Site as described in this Rezoning Plan will create a mixed use, pedestrian friendly community with a sustainable mix of residential and commercial land uses. The proposed residential additions to the Old Creamery Development will provide the area with diverse housing options, natural / open space areas and connectivity to local transportation and shopping. This planned development proposed for the property is consistent with the City's 2030 Land Use Plan in accordance with maintaining a sustainable balances of residential and commercial land uses, ensuring compatibility with neighboring land uses, protecting natural resources and maintain open space, connecting mixed uses by way of integrating network of streets, pedestrian access, public transportation, among other plan goals.

The proposed development will be approximately than 27 residential units. The proposed planned development will provide for the orderly development of land with a mix of uses and seeks PUD zoning to provide the community with a quality mixed-use development. The proposed planned development promotes the most appropriate use of the property by providing infill development of horizontal townhome units within a commercial development, facilitates interconnected streets and sidewalks, preserves a large natural area, and provides open space courtyard for residents.

General Provisions:

1) Development of the site will be controlled by the standards depicted on this site plan and by the standards of the city of Concord zoning ordinance, The development depicted on this plan is intended to reflect the arrangement of the proposed uses on the site, but the exact configuration, placement, and size of the individual site elements may be altered of modified within the limits prescribed by the ordinance during the design, development, and construction phases.

Purpose:

1) The purpose of the rezoning application is to provide for a mixed-use development consisting of a horizontal planned unit multifamily development within an existing commercial development. To achieve this purpose, the application seeks the rezoning of the site to a (PUD) Planned Unit Development.

Permitted Uses:

- 1) All uses that are permitted or permitted uses with supplemental regulation in the C-1 and B-1 zoning district as established in the use table (C.D.O. 8.1.8) excluding:
 - a) Adult Entertainment Centers
 - b) Automobile Repair, Major
 - c) Automobile Wash, Including Detailing Service
 - d) Vehicle Sales, Lease, Rental, including Boat, RV, and Storage Buildings
 - e) Pawnshops
 - f) Bail Bonding
 - g) Restaurant Carryout, Delivery, No Seating
 - h) Restaurant, Fast Food, Drive Thru, Drive In

Transportation:

- 1) Site will have access to streets as shown on the site plan.
- 2) Placement and configuration of vehicular access points are subject to minor modifications to accommodate final site development plans and adjustments required for approval by NCDOT in accordance with applicable published standards.

Streetscape, Landscape, and Buffer:

- 1) Screening, street trees, and yards shall be provided per ordinance requirements.
- 2) Screening of dumpster enclosures shall be provided per ordinance requirements.

Environmental Features:

1) The location, size, and type of storm water management systems depicted on the rezoning plans are subject to review and approval as part of the full development plan submittal and are not implicitly approved with this rezoning.

Parks, Greenways, and Open Spaces:

1) 24% minimum of open space will be provided.

Signage:

1) Final sign locations, sign type, and design to be determined. Comprehensive sign package will be submitted in the future for approval.

Phasing:

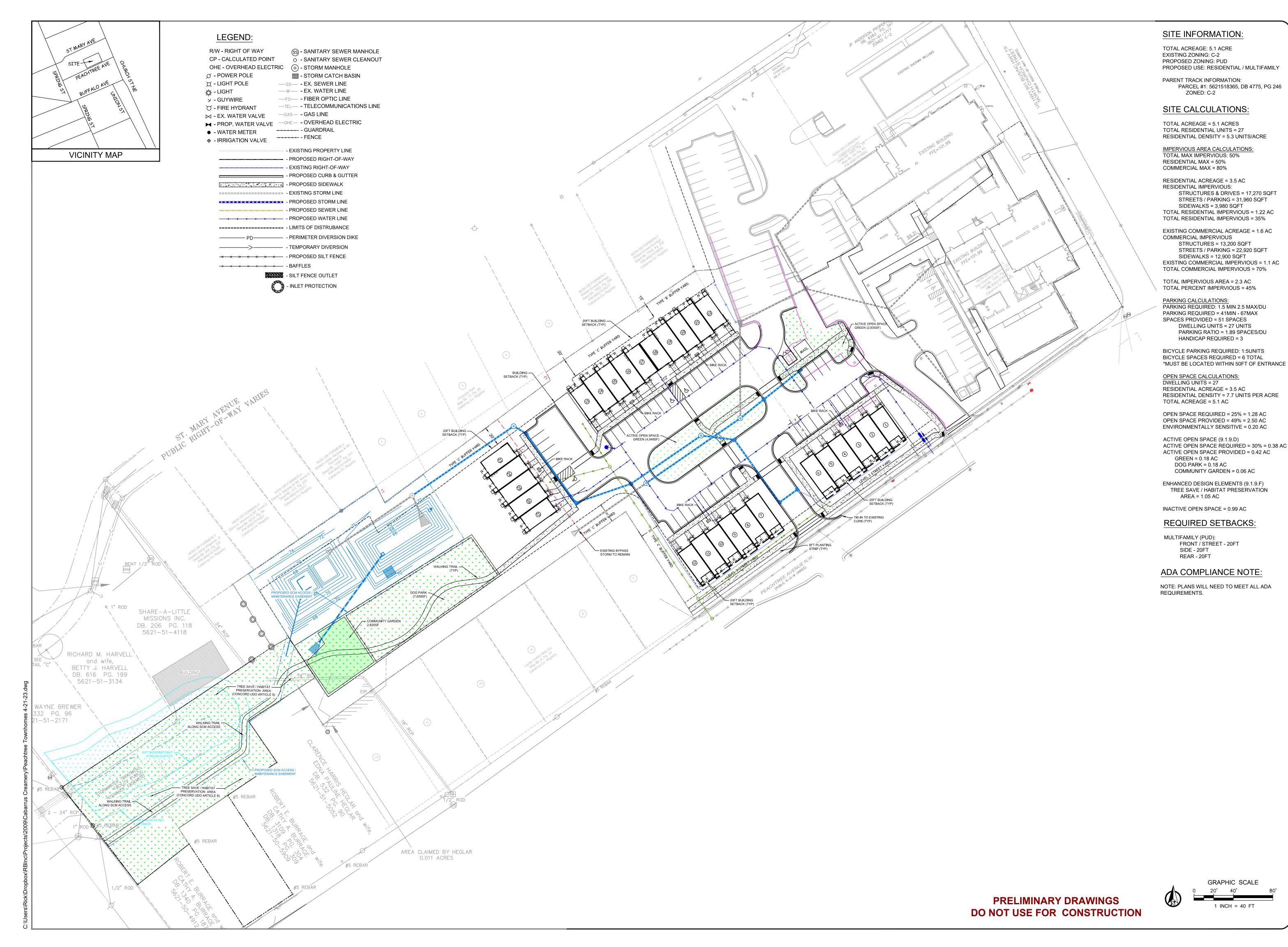
1) The site will be developed in 1 phase. The commercial area is existing.

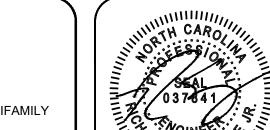
Electrical:

- 1) Any movement of existing City of Concord utilities can be at the owner/developer cost.
- 2) All electrical installation must comply with the City of Concord's technical standards manual.

Wastewater:

- If applicable, copies of all corresponding sewer easement agreements and plat maps will be submitted to the City Planning Department for review and comments; final version of these documents will be required at the Register of Deeds and then sent to the Water Resources Department for filing.
- 2) Owner/Developer is applying for sewer allocation through the City of Concord Engineering Department.





TOWNHOME DEVELOPMENT

PEACHTREE SINGLE FAMILY D

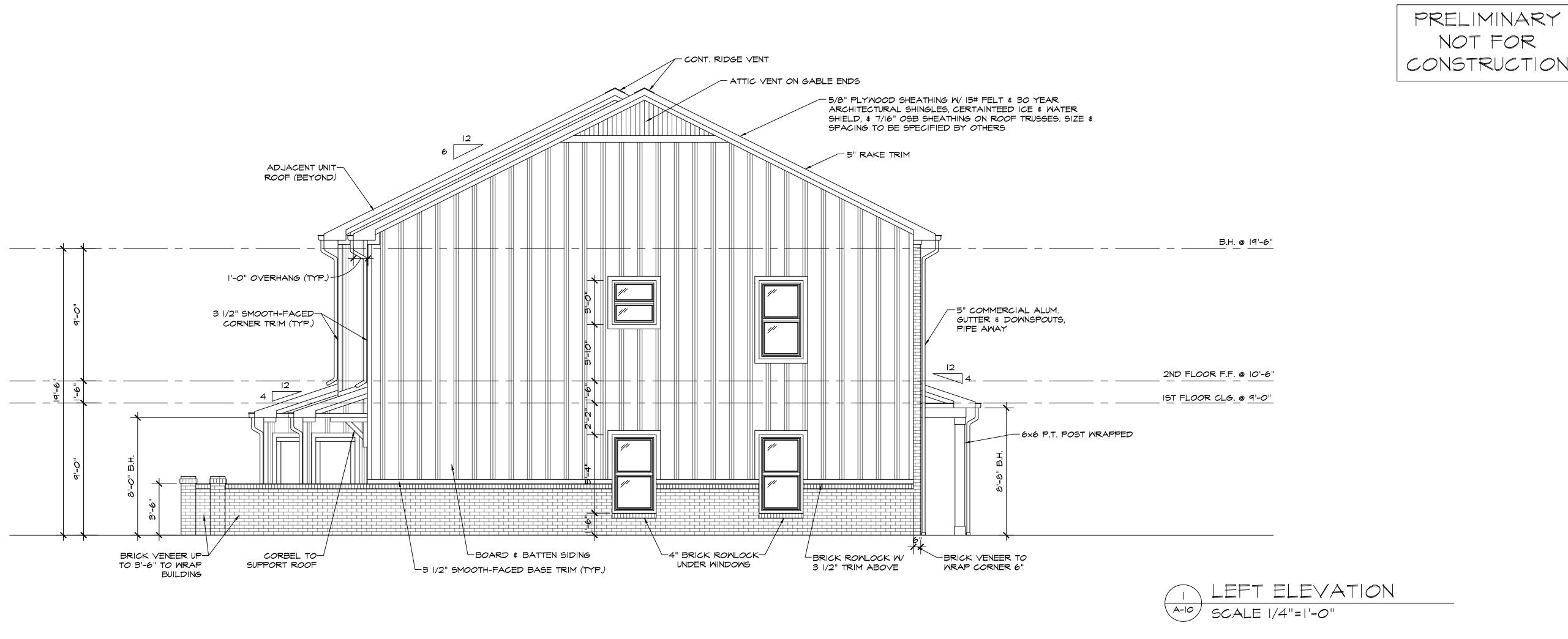
Project #2021-030 DRAWN BY: REB

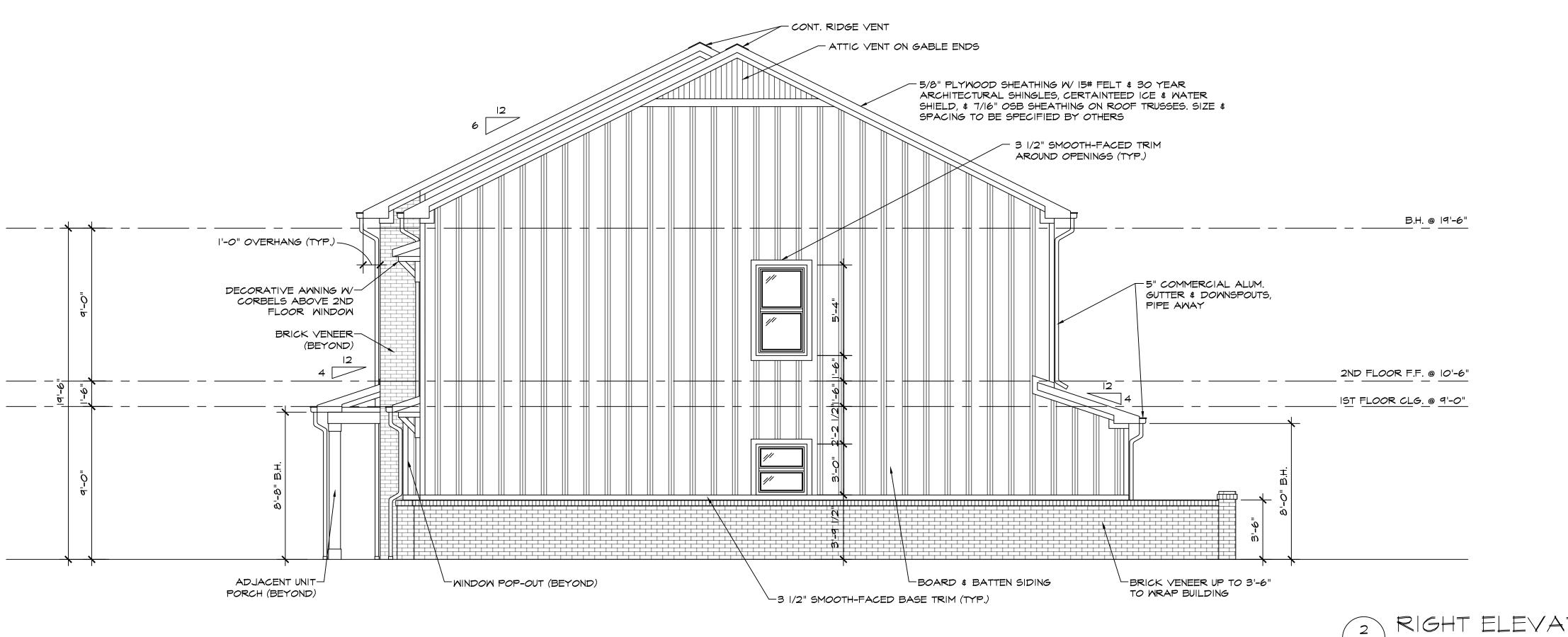
4/20/22 SHEET NO.

C101



TOTAL # OF SHEETS:





NOTICE:
ALL FEDERAL, STATE, LOCAL CODES, ORDINANCES AND
REGULATIONS SHALL BE CONSIDERED AS PART OF PLANS
AND SPECIFICATIONS FOR THIS BUILDING AND SHALL TAKE
PREFERENCE OVER ANYTHING SHOWN, DESCRIBED OR
IMPLIED WHERE VARIANCES OCCUR. PRELIMINARY THESE DRAWINGS ARE DIAGRAMMATIC, NOT INDICATING ALL CONDITIONS AND DETAILS, AND ARE INTENDED TO BE USED BY EXPERIENCED MECHANICS, EACH DRAWING IS COMPLEMENTARY TO THE OTHERS, ALL CONDITIONS AND DIMENSIONS MUST BE VERIFIED BY THE CONTRACTORS PRIOR TO INSTALLATION, WORK PERFORMED NOT IN COMPLIANCE WITH THE INTENT OF THESE DOCUMENTS ARE THE RESPONSIBILITY OF THE PERSONS PERFORMING THE WORK, LIMIT OF LIABILITY IS THE AMOUNT OF FEE CHARGED. THIS DRAWING AND THE INFORMATION THEREON IS THE PROPERTY OF CARLOS MOORE, ARCHITECT. ANY REPRODUCTION, ALTERATION, OR USE FOR OTHER THAN THE INTENDED PROJECT, WITHOUT THE WRITTEN CONSENT OF CARLOS MOORE, IS STRICTLY FORBIDDEN.

NOT FOR

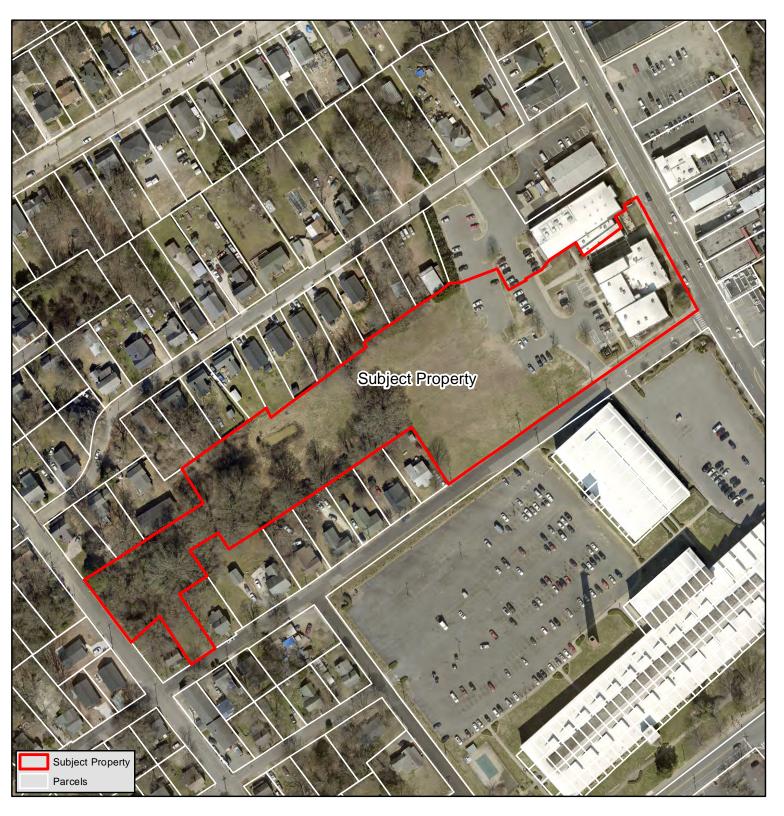
© COPYRIGHT 2023 CARLOS MOORE, ARCHITECT PA

TODAY'S DATE: 06.12.2023 SCHEMATIC DESIGN APPR: XXX ORIGINAL SEAL DATE: XXXXXX

REVISIONS:

DRAWING #: 210507 EL2rev3 DRAWN BY: VLM/DCOK PROJECT MGR: VLM CHECKED BY: V. MOORE

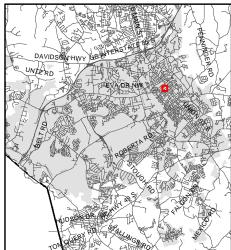
TOTAL # OF SHEETS:



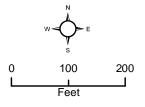
Z(CD)-07-22 AERIAL

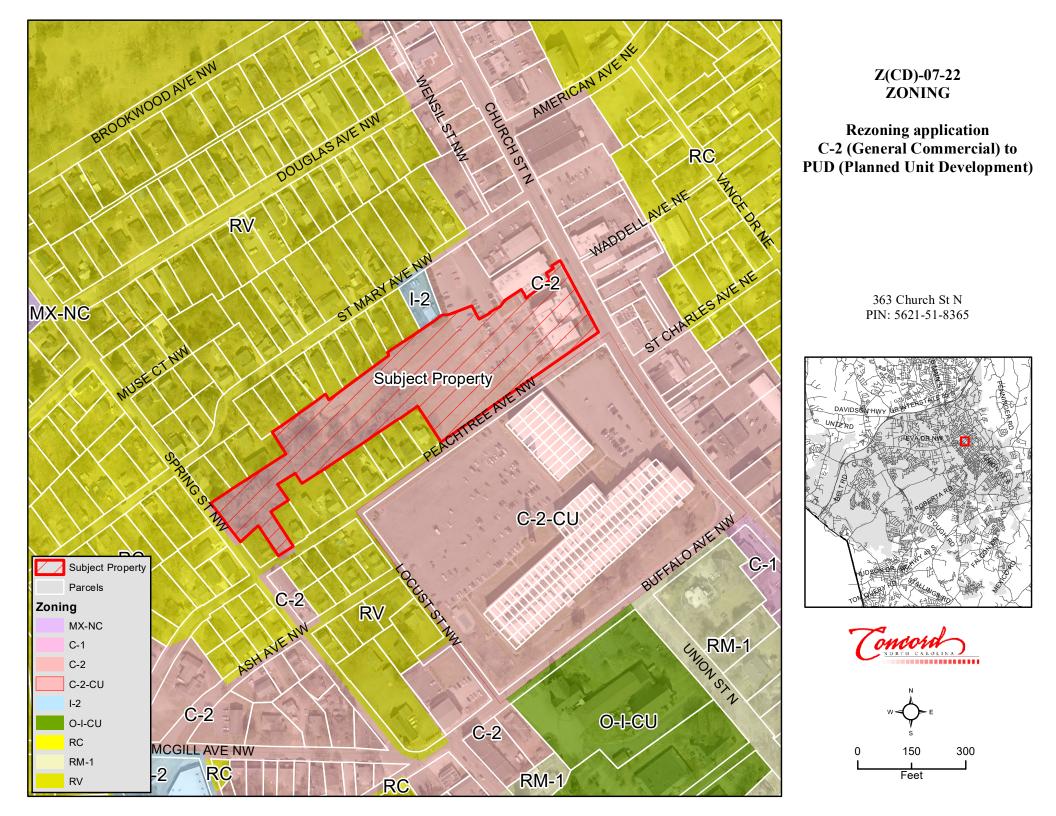
Rezoning application C-2 (General Commercial) to PUD (Planned Unit Development)

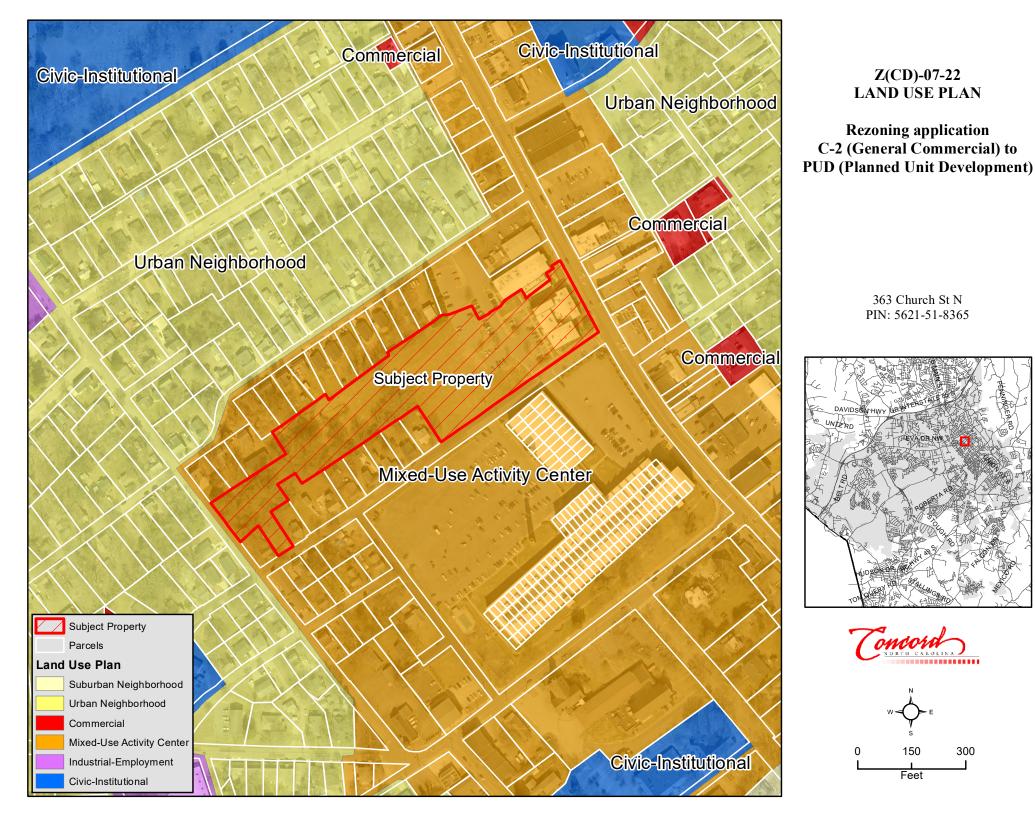
363 Church St N PIN: 5621-51-8365

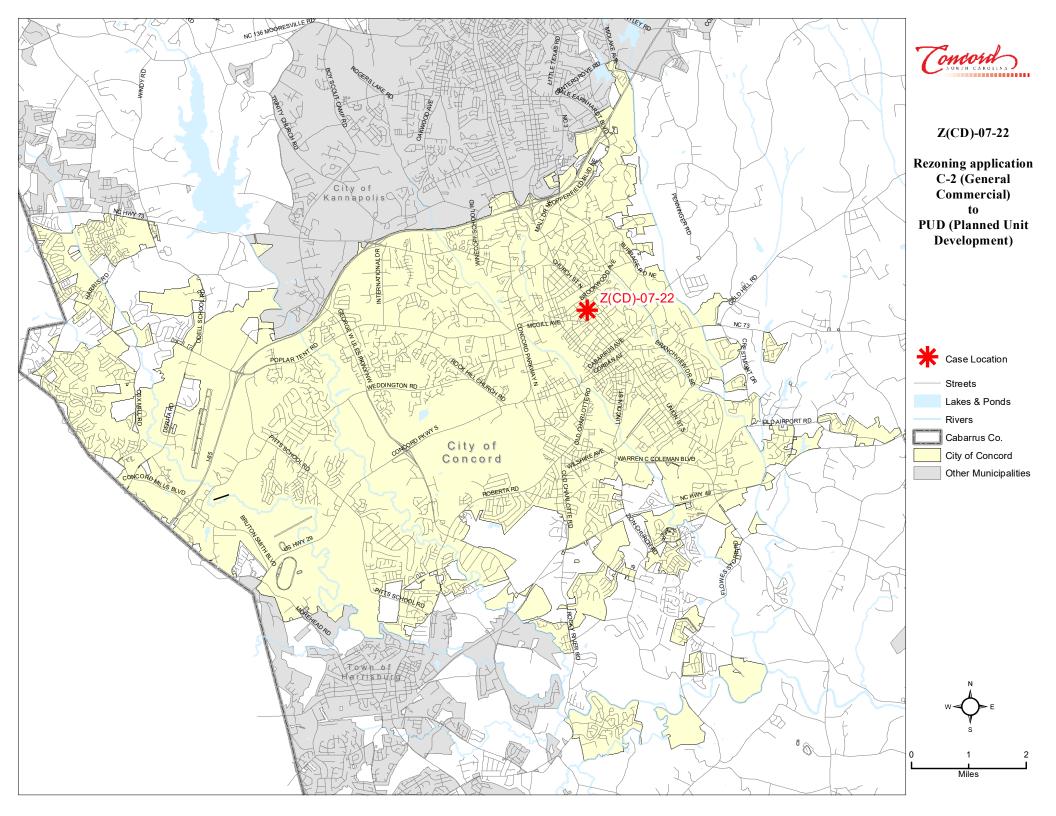














DATE: June 20, 2023

DESCRIPTION: Zoning Map Amendment from RC (Residential

Compact) to PUD (Planned Unit Development) for

development of a mixed-use project.

CASE NUMBER: Z (CD)-04-23

ACCELA#: CN-RZC-2023-00001

APPLICANTS WeBuild Concord

LOCATION: 114 Kerr St. NW/217 Cedar Drive NW

PARCEL PIN: PINs 5620-57-9483

AREA: 0.83 Acres +/-

ZONING: Residential Village (RV)

REPORT PREPARED BY: Kevin E. Ashley, AICP Deputy Planning Director/

Autumn James, Planning and Development Manager/ Monterai Adams, Development Review Manager

BACKGROUND

The subject property is located on the northeast corner of Kerr Street NW and Cedar Drive NW and consists of approximately 0.83 acres. The property has approximately 130 feet of frontage along Kerr Street NW and 240 feet of frontage along Cedar Drive NW.

HISTORY

The subject property is the site of a former religious complex and consists of two separate structures including the main chapel. According to Cabarrus County tax records, the structures were constructed in 1942 and 1960. The main sanctuary structure is two-story and consists of 6,250 square feet. The education building is also a two-story structure consisting of 8,883 square feet. The structures have been vacant for a number of years, and were acquired by WeBuild Concord in December, 2022.

SUMMARY OF REQUEST

The developer proposes rezoning to Planning Unit Development (PUD) to redevelop the structures into thirteen residential units, office space, gallery and potential art studio space, artisanal related specialty retail and coffee shop/café.

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According to the CDO, PUDs (Planned Unit Developments) and are intended to provide for the orderly development of land with a mix of land uses and intensities. PUD zoning is intended to permit innovation and flexibility in the design, construction, and processing of mixed-use developments in exchange for the developer providing enhanced design elements that exceed CDO requirements. While the conventional zoning districts and the requirement of those districts set forth in the CDO are reasonable in most cases, there are parcels of land that are more appropriate to be developed with a mixed-use zoning district. Furthermore, there may be circumstances in which it is in the community's best interests to allow unique and/or creative designs and techniques that:

- *Promote the most appropriate use of the parcel,*
- *Allow diversification of use,*
- Facilitate the adequate and economical provision of streets, parks, open space, schools, storm drainage and sewer and water facilities,
- Incorporate transit access, amenities and/or connectivity,
- Preserve and utilize open space, tree cover, topography and significant natural features,
- Offer recreational opportunities close to the residential uses,
- Create physically integrated and interconnected neighborhoods that provide safe cross-access for vehicles, bicycles and pedestrians, and,
- Enhance neighborhood appearance/design.

To summarize, a Planned Unit Development (PUD) should result in a higher quality development with superior design elements that benefit the community over traditional development within a base zoning district.

In February of 2021, the City adopted revised PUD standards to provide additional requirements in order to qualify as a PUD. These requirements include but are not limited to: Phasing delineation, commitment to non-residential use in the first phase, Type "D" Landscape Buffer, increased percentage of open space for active, usable open space, tree save, and Low Impact Development (LID). These additional standards were added after finding that many PUDs were being approved, only to later request a reduction in commercial areas, or usable open space, or reduction the quality of the elevations thus "watering down" the original approval. By providing more specific requirements for PUDs, greater commitment from the applicant is required upfront to comply with these additional standards, ensuring that the project is well planned and can be executed as agreed upon during the rezoning process.

PUD zoning requires that the proposal meet design principles as specified in Section 9.1.9. These standards include

- A. When Thirty (30) or more residential units are proposed, the project shall include a variety of housing stock that serves a range of incomes and age groups. Examples may include attached and detached single family, multifamily and dwelling units above commercial. The variety may include differing sizes of the same housing type, such as a mixture of larger and smaller lot sizes to accommodate a variety of single-family home designs.
- B. Uses are compact and well- integrated as opposed to widely separated and buffered.
- C. The project is well integrated into established adjacent areas relative to existing development standards, scale and use, with compatibility being achieved through effective architectural design and site planning.

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- D. Open space is a significant element of the project's design. These open spaces shall include active and passive open space with an emphasis on accessible trails and connections to both existing and proposed greenways. The City's Open Space and Connectivity Analysis (OSCA) and other adopted plans shall be consulted for further guidance. All open space shall be specifically labeled and defined on the submitted site plan to include uses and aesthetic design. Additionally, all open spaces shall be accessible by a street, sidewalk, greenway or trail. While environmentally sensitive areas (floodplains, wetlands, etc.) may be within the minimum open space, at least 50% of the open space shall be upland area (non-environmentally sensitive). At least twenty-five percent (25%) of the overall gross land area of the site shall be designated as open space and thirty percent (30%) of the required open space on the site shall consist of active open space, except that this requirement may be modified in the event that the applicant demonstrates that the project is "infill" and is located adjacent to a sidewalk or trail network and is within walkable distance of active open space. Areas designated as "tree save" pursuant to Article 10 shall be considered active open space for the purposes of this section.
- E. The proposed development includes a variety of interconnected street types that are accessible to pedestrian, bicycle and automobile, and residential and non-residential areas shall be connected for both vehicles and pedestrians. The street pattern shall be designed in such a way as to encourage walking and to reduce the number and length of automobile trips. Bicycle lanes shall be provided along at least seventy percent (70%) of all collector streets.
- F. Enhanced design elements may include, but are not limited to
 - a. Increased open space and unique open space designs;
 - b. preservation of heritage trees and significant native tree canopy;
 - c. establishment of habitat preservation measures and/or wildlife sanctuary areas: and
 - d. use of native plants and pollinator gardens within the site.

 See Sections 9.3 and 9.4 for enhanced design elements that may be utilized in PUD zoning districts.
- G. The project includes building types that delineate the streets and civic/nonresidential areas to minimize the visibility of parking lots. See Sections 9.3 and 9.4 for designs that accomplish this principle.
- H. Grading and clearing shall be minimized to the extent possible and the natural topography should be integrated into the site design and amenities.
- I. Low Impact Development (LID) stormwater facilities shall be used and integrated into the development. At least twenty five percent (25%) of the stormwater generated by the development shall be addressed by LID measures as specified in Section 9.11. When larger, stand-alone stormwater ponds and basins are proposed, they shall be designed and constructed as amenities.
- *J.* The proposed development shall provide for both current and future transit needs.

The proposed restoration and revitalization of the existing structures appears to be compliant with these design principles. These are building that have been part of this neighborhood for many years, and as such, the applicants are taking the necessary steps to ensure they remain compatible, while providing innovative uses, providing a unique approach to affordable housing and small business development that aligns with Concord's vision for the future. Enhanced design elements include a commitment to working with the City on the use of native plant/pollinators.

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Commercial

The commercial component of this proposed project includes proposed office space, gallery, potential art studio space, artisanal related specialty retail, and a coffee shop/café within the former sanctuary building.

Multifamily Apartments

The applicant has also proposed a total of 13 apartments within two sets of buildings. The existing two-story brick building (current sanctuary) that fronts Kerr St NW will have a converted basement with three (3) apartment units. The existing two-story brick connecting (educational) building will be converted to apartments with five (5) units on each floor. The proposed density is 15.64 dwelling units per acre, whereas the Urban Neighborhoods (UN) designation would allow up to twenty (20) dwelling units per acre.

PUD zoning requirements note that unless otherwise requested as deviations, minimum dimensional requirements for residential uses shall comply with Residential Compact (RC) minimum requirements.

The thirteen (13) apartments along Kerr St NW will have a 24-foot setback, along with 20-foot rear and side yard setbacks. Parking will be provided adjacent to the proposed residence with entry from Cedar Dr. NW and connectivity to the residences via sidewalk. Proposed elevations were submitted with the application to show the plans for restoration and revitalization of the existing structures, including:

- All existing windows and doors to be removed except for stain glass windows. Each stain glass window will be individually evaluated for repair and kept where feasible, throughout;
- All exterior window locations shall remain and replacement windows will fit within the existing framing, throughout;
- All windows will be aluminum clad with double hung insulated Low E windows, throughout;
- All window openings to be flashed, throughout;
- Bathroom windows will be tempered, throughout;
- Remove passthrough on the existing NW elevation;
- The existing structures will be pressure washed and mortar joints will be repointed;
- All rotted wood will be replaced on the existing structures, throughout;
- Guard rails and handrails will be added to existing stairs, and stairs in disrepair will be rebuilt, throughout;
- Ramps in disrepair will be rebuilt on the NE and SW elevations;
- ADA compliant ramp to be added to the NW elevation;
- Roof to be placed with architectural shingles and damaged sheathing will be placed;
- Roof vents to be filled with brick on the NE, NW, and SW elevations.

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Connectivity

The current plan provides vehicular, bicycle, and pedestrian connectivity internally, as well as to the recreational facilities and trails to the west. Vehicular access is available off of Cedar Dr NW for both the commercial and residential parking lots. Pedestrian connectivity within the site via sidewalk allows for movement between the commercial and residential portions. An existing concrete walkway alongside Kerr St NW, and a proposed sidewalk along Cedar Dr NW would provide a connection to the recreation area and trail system after crossing Cedar Dr NW. An existing bus stop is also located outside of the proposed residential portion of the project along Cedar Dr NW.

Parking

The property currently has minimal parking. The existing parking area is proposed to be improved to accommodate five (5) parking spaces. An additional parking area with twenty (20) spaces is proposed near the north property line, and each separate parking area will have its own driveway onto Cedar Drive NW. Twenty-three (23) off-street parking spaces are required and twenty-five (25) are proposed. Landscaping in compliance with the CDO is proposed within the parking lots.

Deviations from Standards

PUD zoning requires a minimum 25-foot-wide buffer around the perimeter of the development, except the buffer may be modified if the project is an infill project, is within a Mixed-Use Activity center or a Village Center as indicated in the 2030 Land Use Plan. The subject property is an infill project, and also includes existing buildings that are to be restored and revitalized. As noted, as these are existing structures, having a minimum 25-foot-wide buffer around the perimeter of the development is not feasible. As such, the site plan has been reviewed with the notation of an 8' Type A buffer for the apartments and a 15' Type B buffer for civic uses against the residential.

PUD zoning requires open space to be a significant element of the projects design, incorporating both active and passive open space. However, this requirement can be modified in the event that the applicant demonstrates that the project is infill and is located adjacent to a sidewalk or train network and is within walkable distance of active open space. The proposed site is located within ½ mile walking distance from recreational facilities with public access which is connected by sidewalk and/or a greenway trail. The entrances to the public sidewalk and the Village Greenway Trailhead are located along Kerr St NW directly across Cedar Dr NW.

Enhancements above Standard Zoning Districts

<u>Pollinator plants:</u> The applicant has agreed to work with City staff to utilize native pollinator plants within the development, as feasible. The proposed plan currently has live oaks and redbuds listed in their landscaping plan, which are native pollinator plants.

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Land Use

		Existing Zoning and La	nd Uses		
Zoning of Subject Property	Z	oning Within 500 Feet	Land Uses(s) Land Uses Within 500		
	North	Heavy Industrial (I-2), Residential Compact (RC), Office Institutional (O-I)		North	Single Family Residential, Recreation
RC (Residential	East	Residential Compact (RC)	Vacant	East	Single Family Residential
Compact)	South	Residential Compact (RC)	Religious Complex	South	Single Family Residential, Church
	West	Office Institutional (O-I) Heavy Industrial (I-2) Office Institutional (O-I) General Commercial Conditional District (C-2-CD)		West	Commercial, Recreation, Clearwater Artist Studio

COMPLIANCE WITH 2030 LAND USE PLAN

The 2030 LUP designates the subject property as a "Civic/Institutional" (C/I). PUD is not deemed to be an appropriate zoning classification for the C/I designation. As a result, approval of a plan amendment by City Council is required. The recommended designation for PUD consistency is "Urban Neighborhood" (UN) which is the designation for adjacent properties.

The plan states that UN is to "provide a mix of moderate to high-density housing options. These neighborhoods are relatively compact, and may contain one or more of the following housing types: small lot, single family detached, townhomes, condominiums or apartments. The design and scale of development in an urban neighborhood encourages active living with a complete and comprehensive network of walkable streets. Cul-de-sacs are restricted to areas where topography, environment, or existing development makes other connections prohibitive. Lots at intersections of collector and arterial streets within or at the edges of urban neighborhoods may support neighborhood and community serving pedestrian-oriented commercial or service uses such as coffee shops, cafes, beauty salons and light retail. Drive-through uses may be appropriate if designed and located so they access side streets and do not compromise pedestrian safety."

Guidance specific to the Urban Neighborhood Category specifies that the PUD (Planned Unit Development) is a corresponding zoning classification and advises that development should:

- Internal/external pedestrian connectivity are important in Urban Neighborhoods.
- Architecture and building scale/massing should fit within the surrounding context. This is particularly important for infill sites.
- Mixed uses (horizontal or vertical) should be allowed and encouraged in appropriate locations.
- Neighborhood Commercial is acceptable. Same standards as Suburban Neighborhoods.

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The following general land use challenges and opportunities in Section 5.2 relate to the proposed amendment.

• Maintaining the community's character. Concord's premium quality of life continues to attract new residents. The resulting increases in housing demand, commercial development, industrial development, traffic congestion and new faces continue to change the community. Changes such as downtown revitalization, greenfield development and redevelopment of commercial and industrial sites have improved the quality of life in Concord. Residents want to ensure that future changes protect or enhance the quality of their neighborhoods and strengthen Concord's identity and sense of place.

The following goals, objectives and policy guidance relate to the proposed zoning amendment.

Goal 1: Maintain a sustainable balance of residential, commercial and industrial land uses.

Objective 1.6: Provide a diverse mix and range of housing options throughout the City that will accommodate the current and future needs of the citizens of Concord.

Policy Guidance for Objective 1.6:

• Housing Balance: Ensure that zoning allows for a mix of housing types at a variety of prices to meet the demands of existing and future residents.

Goal 2: Enhance mobility for all modes of transportation between the places where people live, work, shop and play (refer to Part 7 for additional policy guidance relating to mobility).

- Objective 2.1: Ensure that new development is designed to provide users with mobility choices, including driving, walking, bicycling and riding transit.
- Objective 2.2: Ensure that new development includes interconnected road systems and enhances connectivity to existing development where it safely enhances mobility.

Goal 4: Ensure compatibility between neighboring land uses

Objective 4.1: Use a combination of land use transitions, intensity gradients, buffering, and design to ensure that land use transitions are compatible.

Policy Guidance for Objectives 4.1:

- Land Use and Intensity Transitions: Zoning use and site development standards should promote a gradient in the type and intensity of uses. For instance, higher density residential development can provide a compatible transition between medium-density residences and neighborhood commercial centers.
- **Buffers:** Buffers should be used to screen uses and activities that may detract from the enjoyment of adjacent land uses. Where large buffers are not necessary, the landscape design should soften land use transitions;
- Building and Site Design Standards: Where land use transitions are necessary to support a walkable mix of uses or housing types, a variety of development standards should ensure that the location, scale, height and orientation of buildings and site improvements provide for compatible transitions.
- Parking and Access: Ensure that parking lots and driveways are designed and located to minimize impacts on lower-intensity neighboring uses.

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SUGGESTED STATEMENT OF CONSISTENCY

- The subject property is approximately 0.83 acres and consists of two two-story structures previously used as a church and education building.
- The two structures were constructed in 1942 and 1960 and contain a total of approximately 15,133 square feet.
- The proposed amendment is not consistent with the 2030 Land Use Plan as the PUD (Planned Unit Development) zoning classification is not considered to be compatible with the Civic/Institutional land use category. However, the existing structures have functioned in their current configuration for more than 60 years and the proposed uses are compatible with those existing in the surrounding neighborhood. The request provides a mix of residential, office, gallery and artists spaces and artisanal related specialty retail within a mixed-use setting.
- The zoning amendment is reasonable and in the public interest as the petition proposes the redevelopment of an underutilized structure into an integrated mixed-use development in close proximity to the Clearwater Arts Studios and recreational opportunity. Within the structures are mixed-income affordable and workforce loft apartments along with complimentary nonresidential uses.

SUGGESTED RECOMMENDATION AND CONDITIONS

The staff finds the request consistent with the 2030 Land Use Plan and the requirements of the Concord Development Ordinance. The staff has no objections to the petition. Because this petition is a conditional district request, the Commission, should they decide to approve the request, may, according to Section 3.2.8.E of the CDO, suggest "reasonable additional conditions or augment those already provided with the petition, but only those conditions mutually agreed upon by the petitioner and the Commission or Council may be incorporated into the approval. Any such condition should relate to the relationship of the proposed use to surrounding property, proposed support facilities such as parking areas and driveways, pedestrian and vehicular circulation systems, screening and buffer areas, the timing of development, street and right-of-way improvements, water and sewer improvements, storm water drainage, the provision of open space and other matters that the Commission or Council may find appropriate."

All applicable standards for rezoning site plan review appear to be satisfied. The Development Review Committee has no objections to the petition from a rezoning review standpoint.

The petitioner has consented to the following conditions:

- 1. Compliance with the "Cedar and Kerr St. Development" site plan dated 5/3/23 and "Cedar and Kerr St. Development" Landscape Plan dated 5/3/23; and
- 2. Compliance with the architectural elevations as indicated on "Cedar and Kerr Mixed-Use", sheets A-3 and A-18, dated 5/4/2023; and
- 3. Uses shall be limited to 13 multifamily residential units, office space, incubator office area, gallery and artist studio space, artisanal related specialty retail and coffee shop/café; and

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- 4. Dumpster enclosure materials should be adjusted to coordinate with the elevations for the building; and
- 5. Technical site review and approval plan shall be required; and
- 6. The project shall comply with all State and Federally mandated standards such as stormwater requirements, floodplain protection requirements, Building Code, minimum Fire Code requirements, North Carolina Department of Transportation (NCDOT) or City of Concord minimum safety standards; and
- 7. Site design elements not specifically identified as a deviation shall adhere to applicable City standards.

PROCEDURAL CONSIDERATIONS

This particular case is a rezoning to a conditional district, which under the CDO, is "legislative" in nature. Legislative hearings DO NOT require the swearing or affirming of witnesses prior to testimony at the public hearing.

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APPLICATIONS NOT COMPLETED BY THE PUBLISHED APPLICATION DEADLINE WILL NOT BE CONSIDERED.

1.	Required Attachments / Submittals: Typed metes and bounds description of the property (or portion of property) in a Word
	document format.
2.	Cabarrus County Land Records printout of names and addresses of all immediately
	adjacent landowners, including any directly across the street.
3.	FOR CONDITIONAL DISTRICT APPLICATIONS ONLY, a plan drawn to scale
	(conditional district plan), and elevations if applicable submitted digitally.
4.	If applicable, proof of a neighborhood meeting (signature page) or receipt from certified
	letters mailed to adjoining property owners if project increases density or intensity (See
	Section 3.2.3). Staff will provide further information on this requirement during the
	required pre-application meeting.
5.	Money Received by Date:
	Check # Amount: \$ 800.00 (Conditional) or \$600 (Conventional)
	Cash:
	The application fee is nonrefundable.



(Please type or print)

Applicant Name, Address, Telephone Number and email address: <u>WeBuild Concord</u> 4 Barbrick Ave SW # 10, Concord NC 28025 - Patrick Graham - pgraham@webuildconcord.org 704-784-0039
C/O Carlos Moore Architect PA, 222 Church St NE, Concord NC 28025 - Virginia Moore - vmoore@cmoorearch.cc. 704-788-8333
Owner Name, Address, Telephone Number: WeBuild Concord 4 Barbrick Ave Sw Suite # 10, Concord NC 28025
Project Location/Address: 114 Kerr St NW / 217 Cedar Dr NW
P.I.N.: <u>5620-57-9483</u>
Area of Subject Property (acres or square feet):83 acres
Lot Width: see survey attached Lot Depth: see survey attached
Current Zoning Classification: RC
Proposed Zoning Classification: PUD
Existing Land Use: vacant Church
Future Land Use Designation: Civic Institutional
Surrounding Land Use: North RC South RC
East RC West I-2 / PUD
Reason for request: To develop multi-family units, office space, gallery space, a mixed use development
Has a pre-application meeting been held with a staff member? yes, as well as DRC
Staff member signature: Date:



THIS PAGE APPLICABLE TO CONDITIONAL DISTRICT REQUESTS ONLY

(Please type or print)

1. List the Use(s) Proposed in the Project: multi-family residential units off	ice space, incubator office area, gallery
space, possible studio space (artis	
,	
2. List the Condition(s) you are offering as part	of this project. Be specific with each description.
(You may attach other sheets of paper as nee	eded to supplement the information):
Central to the overall design cond	cept shall be a designated green space
that is activated by a commission	ed piece of sculpture and shall act as
a gathering area.	
	opment ordinance where possible. There
	ch sanctuary are encroaching into the
	al landscaping shall be provided to make
up for this encroachment.	ar range up mg sharr of provided to mark
<u> </u>	
I make this request for Conditional district zoning vo	luntarily. The uses and conditions described above are
offered of my own free will. I understand and ackn	owledge that if the property in question is rezoned as
·	will be perpetually bound to the use(s) specifically
• • •	osed, unless subsequently amended as provided under
•). All affected property owners (or agents) must sign
the application.). All affected property owners (or agents) must sign
	0
Virginia Moore 01.17.2023 Signature of Applicant Date	Signature of Owner(s) Signature of Owner(s) Date
Signature of Applicant Date	Signature of Owner(s) Date



Zoning Map Amendment

Certification

I hereby acknowledge and say that the information contained herein and herewith is true, and that this application shall not be scheduled for official consideration until all of the required contents are submitted in proper form to the City of Concord Development Services Department.

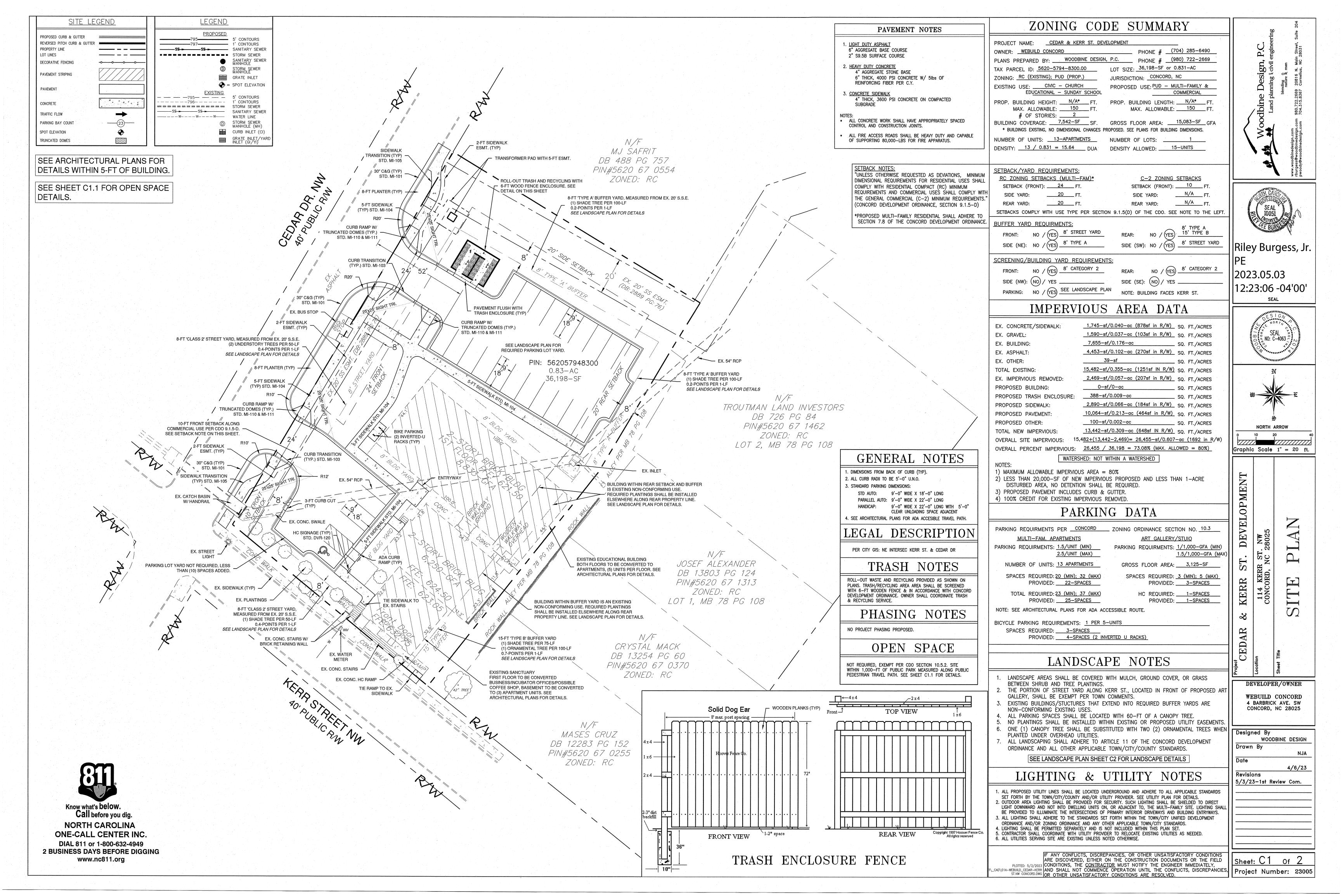
Date: 1.18.2023		
Applicant Signature: _	Virginia Moore	
	gent of the Property Owner Signature:	
	Jessie L. Sykes	

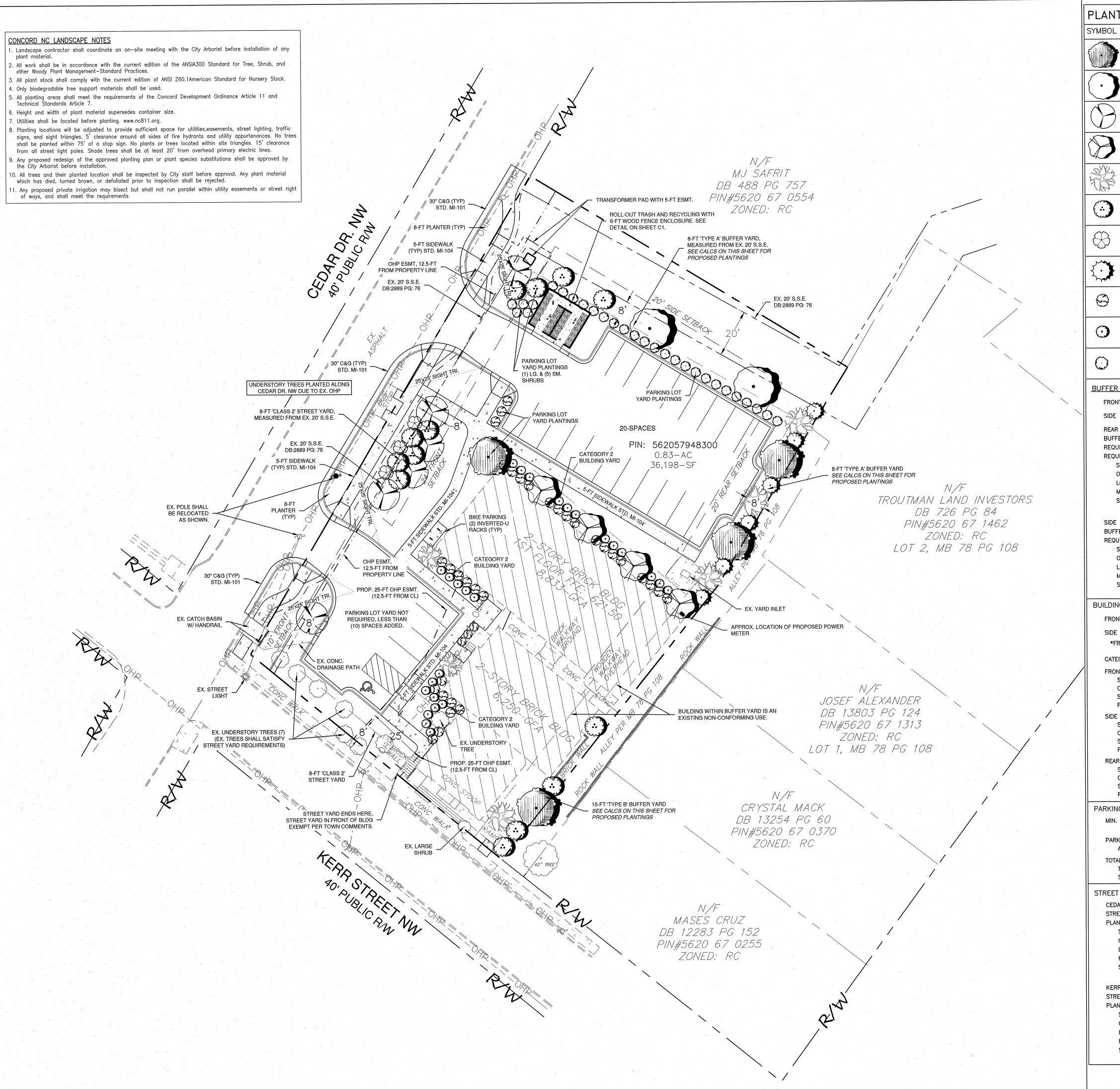
114 Kerr Street Narrative

The Kerr Street development is a NOAH (Naturally Occurring Affordable Housing) and economic revitalization project of WeBuild Concord. The goals are to create a mixed-use development and repurpose a historic structure in the burgeoning art district of Concord. This includes mixed-income affordable and workforce loft apartments, incubation space for entrepreneurs, and a gathering point near Clearwater across from the development of a new bike pump and park.

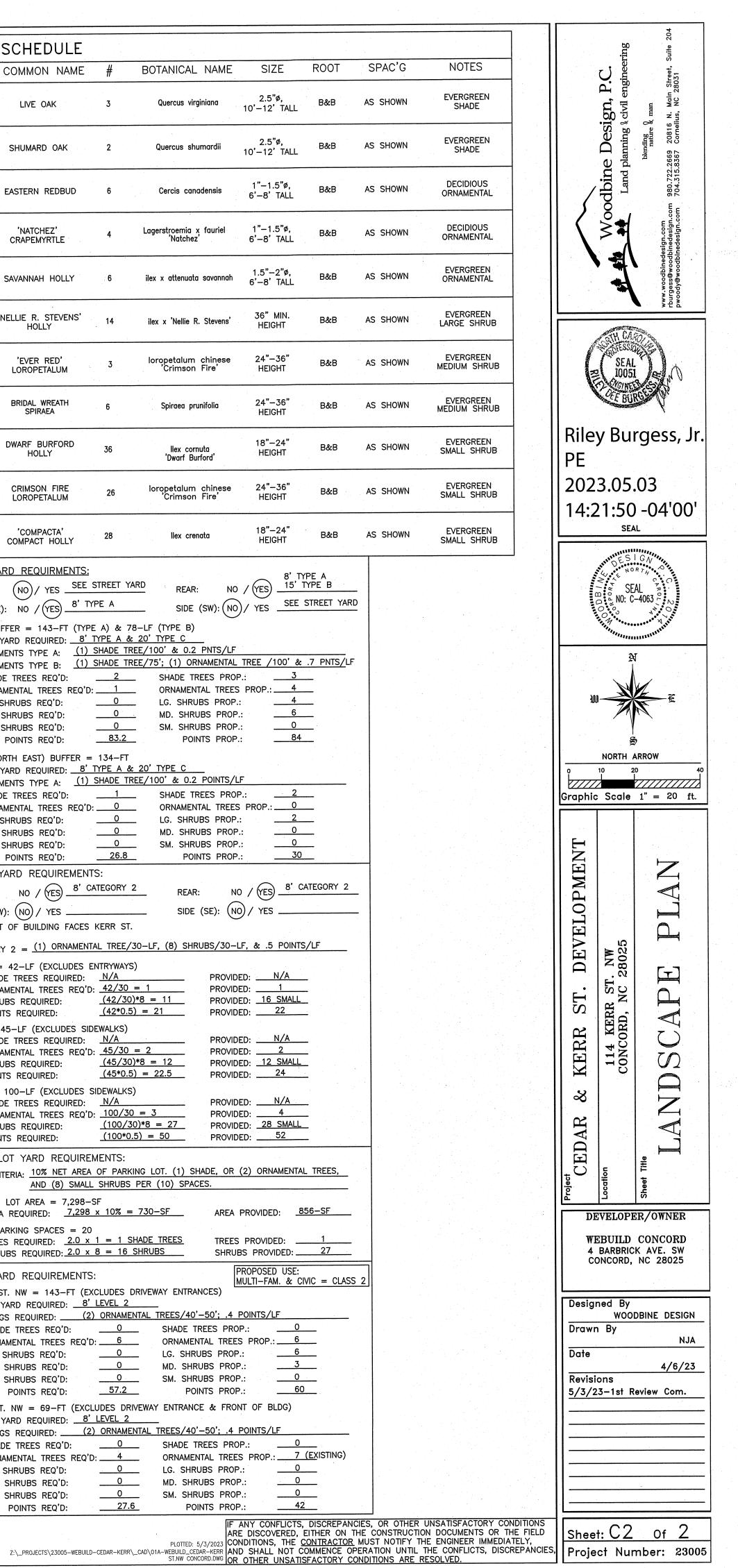
Mixed-use developments are essential to creating housing density and proximity to economic and community development. Kerr Street will be one of many unique WeBuild projects that adds to the character and revitalization of neighborhoods.

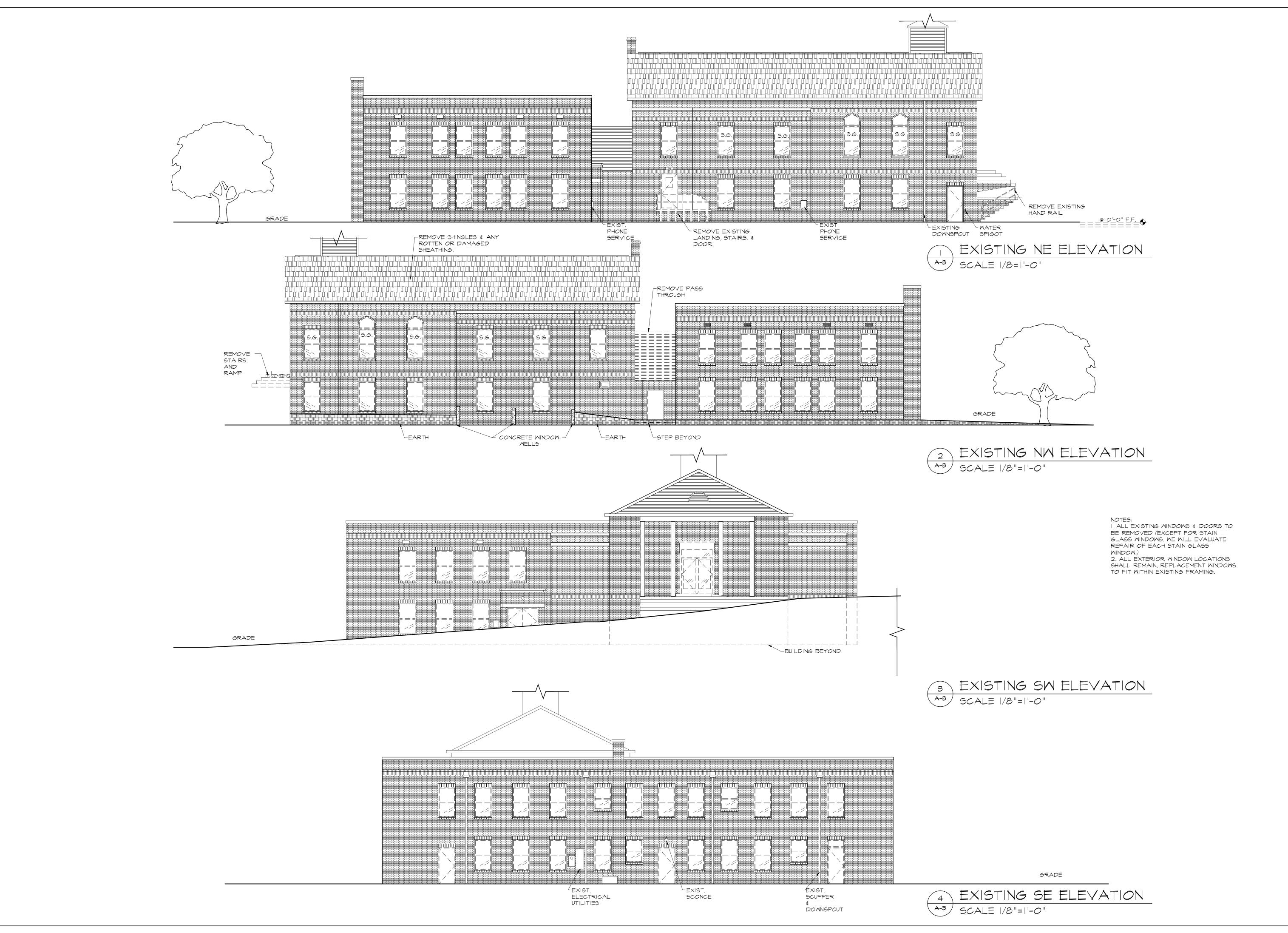
The building will have modern aesthetics combined with a traditional structure. This mixture reminds residents about the past but acknowledges a city moving forward. Overall, Kerr Street is a unique approach to affordable housing and small business development that aligns with Concord's vision for the future.





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STREET YARD REQUIRED: 8' LEVEL 2 PLANTINGS REQUIRED: (2) ORNAMENTAL TREES/40'-50'; .4 POINTS/LF SHADE TREES REQ'D: 0 SHADE TREES PROP.: 0 ORNAMENTAL TREES REQ'D: 4 ORNAMENTAL TREES PROP.: 7 (EXISTING) LG. SHRUBS REQ'D: 0 LG. SHRUBS PROP.: 0	MD SM	. SHRUBS REQ'D: . SHRUBS REQ'D:	0 0 57.2	MD. SHRUBS PRO SM. SHRUBS PRO POINTS PRO	P.: 3 P.: 0 P.: 60		
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SM SHRIPS PEO'D: 0 SM SHRIPS PROP: 0	STREET PLANTII	YARD REQUIRED: 8'	LEVEL 2) ORNAM	ENTAL TREES/40'-50'; .4			





NOTICE:
ALL FEDERAL, STATE, LOCAL CODES, ORDINANCES AND
REGULATIONS SHALL BE CONSIDERED AS PART OF PLANS
AND SPECIFICATIONS FOR THIS BUILDING AND SHALL TAKE
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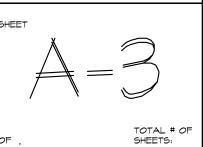
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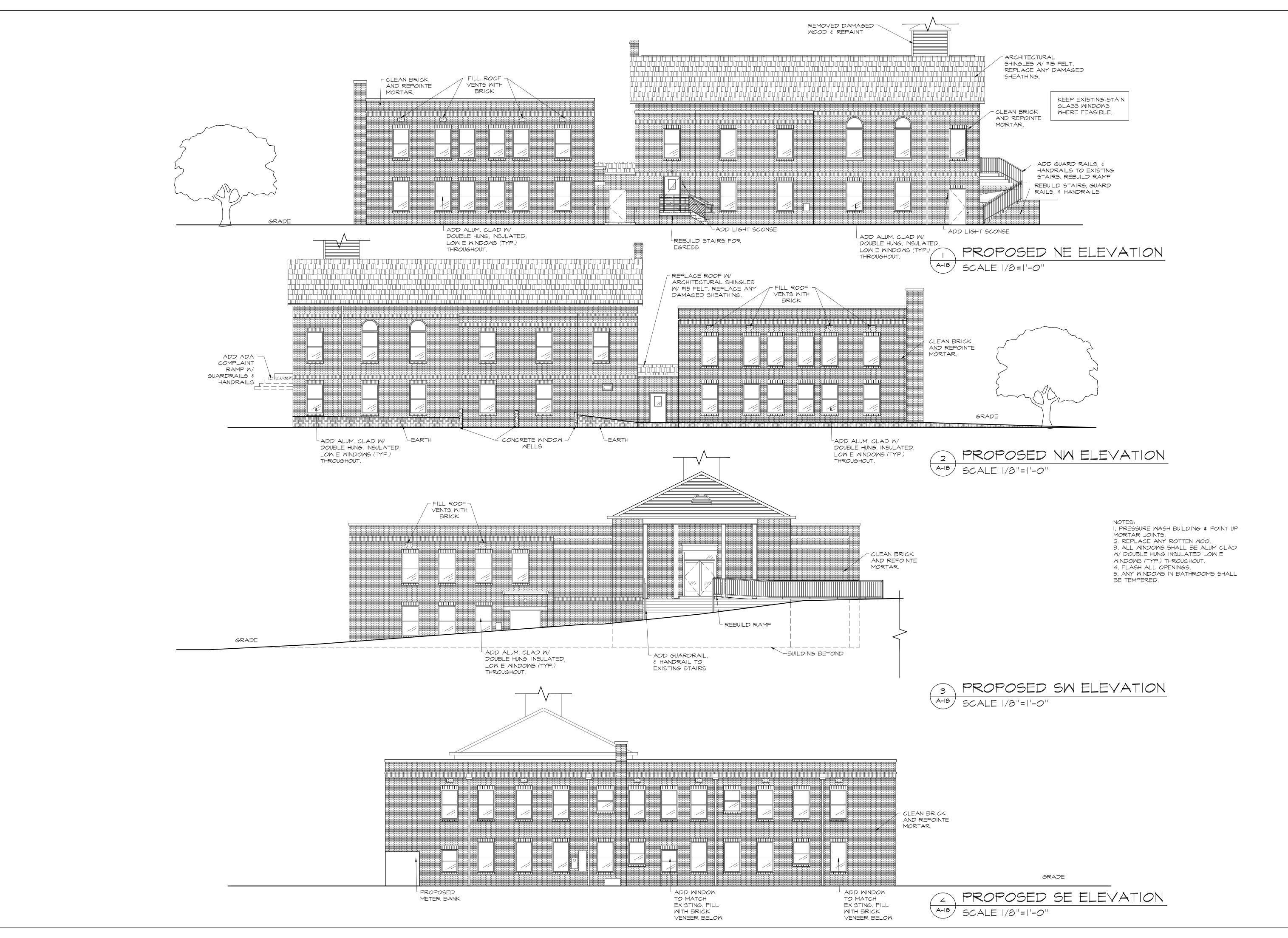
TODAY'S DATE: 05.04.2023 SCHEMATIC DESIGN APPR: XXXX ORIGINAL SEAL DATE: XXXX

REVISIONS:

DRAWING NUMBER: 220402 EFF DRAWN BY: RGW

PROJECT MGR: VLM CHECKED BY: V. MOORE





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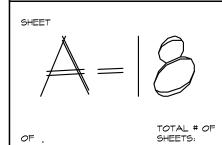
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TODAY'S DATE: 05.04.2023 SCHEMATIC DESIGN APPR: XXXX ORIGINAL SEAL DATE: XXXX

REVISIONS:

DRAWING NUMBER: 220402 EFF DRAWN BY: RGW \$ JEA PROJECT MGR: VLM CHECKED BY: V. MOORE

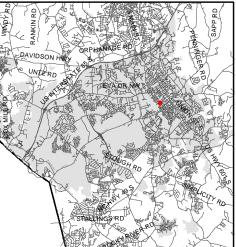




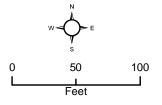
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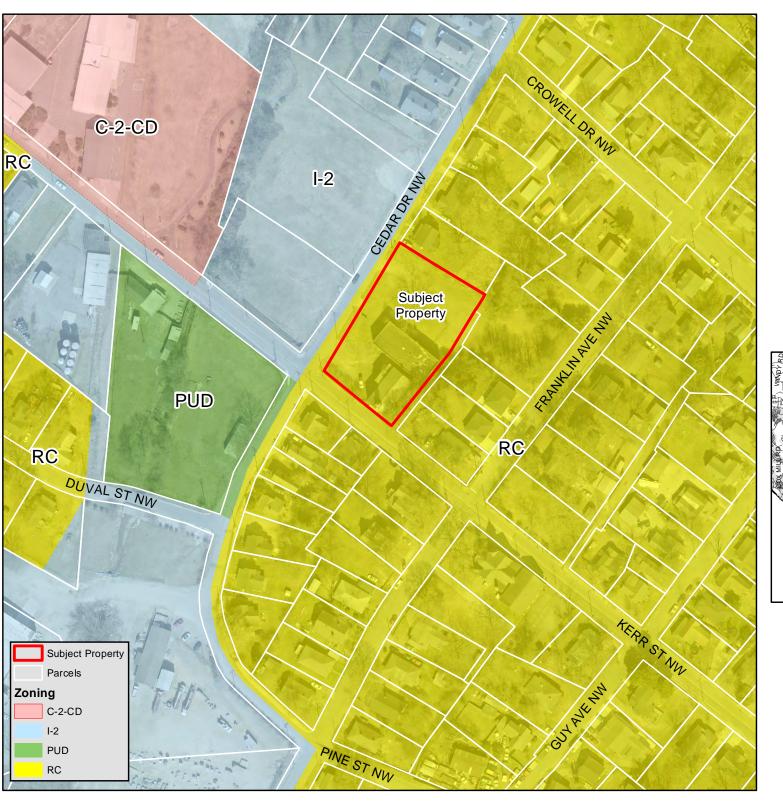
Rezoning application RC (Residential Compact) to PUD (Planned Unit Development)

> 114 Kerr St NW PIN: 5620-57-9483





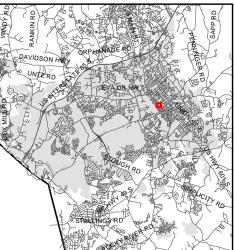




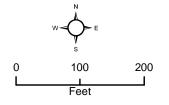
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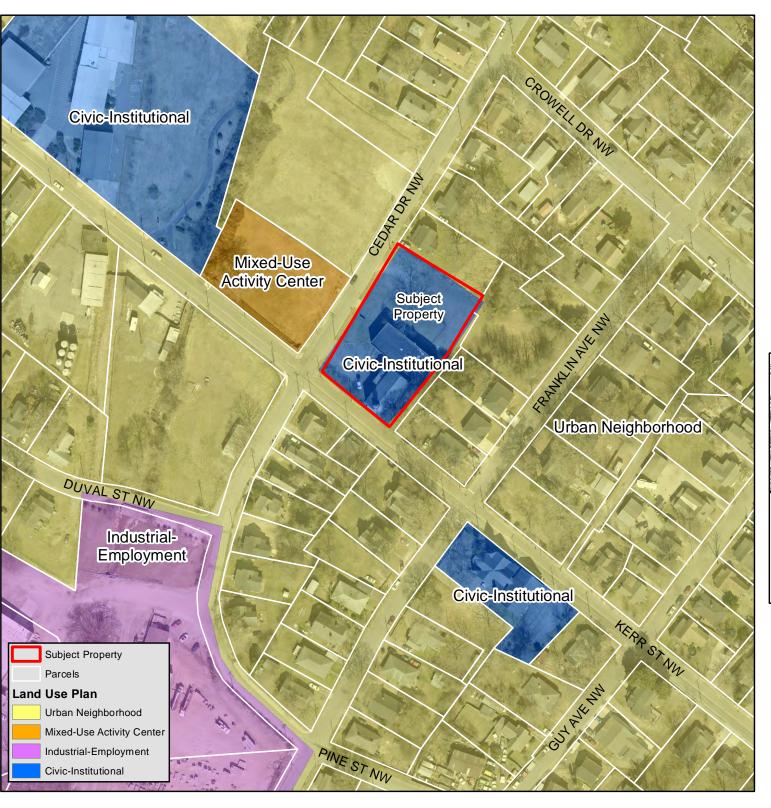
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